

MAYOR & COUNCIL COMMUNICATION

DATE: December 1, 2015 CONSENT ITEM #18 MOTION

- AGENDA ITEM: Single Fire Station Concept
- SUBMITTED BY: Greg Malmquist, Fire Chief
- THROUGH: Public Safety Committee
- **REVIEWED BY:** Interim Administrator

SUGGESTED ORDER OF BUSINESS:

-	Introduction of Item	City Administrator
-	Report/Presentation	Fire Chief
-	Questions from Council to Staff	Mayor Facilitates
-	Call for Motion	Mayor & City Council
-	Discussion	Mayor & City Council
-	Action on Motion	Mayor Facilitates

POLICY RECCOMENDER: Fire Department/Public Safety Committee

FISCAL IMPACT: The purchase of land for either one or two future fire station locations.

<u>SUMMARY AND ACTION REQUESTED</u>: Review additional information requested at workshop to determine future staffing/fleet/facilities direction for the fire department, identify and secure land while available.

LEGISLATIVE HISTORY: At the October 13, 2015 Council Workshop, a presentation on "Public Safety, Staffing and Facilities" was given. The information presented was the result of extensive research and discussion conducted by the Public Safety Committee and the officers of the fire department. The information focused on identifying future staffing, equipment and facility needs for the fire department, (see attachment). The Public Safety Committee was looking for direction from Council for future planning, with the question of following the current Paid on Call (POC), multiple stations model or moving toward a one station with 24/7 staffing needing additional clarification.

Information presented addressed the results of the 2004 and 2011 fire studies which were both based on POC staffing. Studies concluded current stations should be relocated and "Are not adaptable to future expansion". Analysis of various options and how other communities have addressed this issue.

I would also like to highlight the recruitment efforts pursued over the years to deal with our inability to fully staff. The Public Safety Committee spent considerable time brainstorming and addressing this national/regional/local issue and came up with a pretty thorough list, (see attached). In addition to following up on these recommendations, FD staff went even further by attending training at regional and national levels and networking with local FD's, yet we continue to have a very low success rate.

At the conclusion of the presentation, Council requested additional information/numbers related to the comparison of 1 vs 2 stations. Chief Malmquist conducted additional research, met with Eagan Fire Chief Mike Scott and had follow up conversation with Chief Officers of Maplewood FD regarding closing of fire stations and operating costs. See attached spreadsheet. Finance Director Cathy Bendel provided the operating cost information on the comparison spreadsheet.

BACKGROUND INFORMATION (SWOT):

Strengths	Ensure adequate staffing, long range cost savings (potentially over \$3mil.), meet future response needs of community.
Weaknesses	Increasing land costs. Initial investment in facility. Delaying decision until FD reaches critical staffing point and delivery of service is impacted.
Opportunities	Identify and secure site while still available. Learn from other communities. Possibly partner with Washington County Sheriff's Department and Lakeview EMS in combined Public Safety Facility.
Threats	Inability to staff by committing to failing Paid on Call system.

<u>RECOMMENDATION</u>: The Public Safety Committee and the Officers of the Lake Elmo Fire Department recommend moving to the one centralized fire station model, identify and secure an appropriate site for a future fire station/public safety facility.

ATTACHMENTS:

- Station Comparison spreadsheet
- Council Workshop PowerPoint presentation
- Recruitment highlight slides
- CIP Fleet replacement comparison, 1 vs 2 stations

STATION COMPARISION

		2 STATION MODEL (Volunteer/Paid on Call)		1 STATION MODEL (PT Shift Staffing)	
		COSTS	NOTES	COSTS	NOTES
	Electric/Gas	\$12,600.00	Annual Costs Stat 1-\$5,000, Stat 2-\$7,600		
	Phone	\$3,700.00	Annual Costs Stat 1-\$1,400, Stat 2-\$2,300		Chief Malmquist has reached out to both Maplewood FD
BUILDING	Water	N/A			and Eagan FD for information regarding cost savings of
OPERATING	Sewer	N/A			old stations vs new energy efficient buidings. Both depts. Have or will close old stations and construct new
COSTS	Insurance	\$7,000.00			centralized facilities. Information has not been recieved
	Garbage	\$2,900.00	Annual Costs Stat 1-\$2,400, Stat 2-\$500		as of this time. Both Chiefs verbalized that significant
	Bldg Maintenance	\$6,200.00			savings were experienced.
	SUB-TOTAL	\$32,400.00			

-TERM	EXISTING STATIONS	Station #1	\$98,000.00	Replace Roof, ADA Compliance, New Electrical Service, Back up Generator, Kitchen Updates, Fire Sprinkler System. These are basic items identified in the 2011 Fire Study. Building will not allow for most improvements. Based on 2011 Shared Services Study. <u>Would</u> still need to build new station to meet long term needs.
SHORT	UPGRADES and REPAIRS	Station #2	\$110,000.00	Replace Roof, ADA Compliance, Back up Generator, Fire Sprinkler System, Parking Lot. These are basic items identified in the 2011 Fire Study. Building will not allow for most improvements. Based on 2011 Shared Services Study. <u>Would still need to build new</u> <u>station to meet long term needs.</u>
		SUB-TOTAL	\$208,000.00	

Σ		Land-Sub Station, (2.5 acres)	\$62,500.00	\$25,000.00/acre. Average tax assessed value	N/A	
Ξ	NEW	Land-Main Station, (5 acres)	\$125,000.00	\$25,000.00/acre. Average tax assessed value	\$125,000.00	\$25,000.00/acre. Average tax assessed value
ġ	CONSTRUCTION	Sub Station, (10,000 sq. ft.)	\$2,350,000.00	\$235/sq. ft. based on average of Stw. And Bayport	N/A	
ΓO		Main Station, (20,000 sq. ft.)	\$4,700,000.00	\$235/sq. ft. based on average of Stw. And Bayport	\$4,700,000.00	\$235/sq. ft. based on average of Stw. And Bayport
		SUB-TOTAL	\$7,237,500.00		\$4,700,000.00	

	Wages	\$112,752.20	Based on 5 yr. average, and approx. 22 FF's	\$307,673.60	Based on projections, see attached
	Social Security	\$6,990.62	6.27%	\$19,075.76	Based on projections, see attached
PERSONNEL	Medicare	\$1,634.91	1.45%	\$4,460.27	Based on projections, see attached
	Work Comp	\$14,000.00		\$2,246.09	Based on projections, see attached
	ER Pera	N/A		\$49,843.12	Based on projections, see attached
	SUB-TOTAL	\$135,377.73		\$383,298.84	

	Replacement	\$3,115,000.00	Based on current CIP, see attached	\$2,105,000.00	Based on current CIP, see attached
	Maintenance, (Annual)	\$19,085.00	Based on 5 yr. average	514,285,14	Based on 5 yr. average and assumption of eliminating Engine, Utility and Tender.
FLEET	Fuel, (Annual)	\$14,309.53	Based on 5 yr. average	\$10.016.67	Based on 5 yr. average and assumption of eliminating Engine, Utility and Tender.
	Insurance	\$9,440.56	Based on 5 yr. average	56.608.39	Based on 5 yr. average and assumption of eliminating Engine, Utility and Tender.
	SUB-TOTAL	\$3,157,835.09		\$2,135,910.20	

FLEET REPLACEMENT PLAN - (2 STATION MODEL)

VEHICLE	YEAR PRCHSD	RECOMMENDED REPLACEMENT	REPLACE WITH	ESTIMATED REPLACEMENT COST	RECOMMENDED REPLACEMENT CYCLE	STATION	NOTES
L1 LADDER/ ENGINE	2015	2035	ENGINE W/78'LADDER	\$800,000	20 yrs	South	
E2 ENGINE	1990	2016	Rescue/Engine, multi- purpose vehicle	\$550,000	20 yrs	South	Moved to "Reserve" role in 2014 to prolong life.
T1 TENDER	1987	2018	Single axle Tender	\$450,000	20 yrs	South	Water tank was redone in 2004 to extend life,
E1 ENGINE	1997	2021	Engine	\$500,000	20 yrs	North	Refurbished/repainted in 2007. Sept. 2011, all lighting converted to LED to correct electrical issues and extend life.
T2 TENDER/ ENGINE	2007	2027	Current similar	\$550,000	20 yrs	North	Pump rebuilt in 2013.
U2	1994	2019+	Utility Truck	\$60,000	10 yrs	North	As needed
B1	2001	2021+	Pick up	\$40,000	10 yrs	South	
B2	2004	2024	Pick up w/skid unit	\$75,000	10 yrs	North	
CV1	2015	2020	Tahoe	\$45,000	5 yrs	N/A	5 YEAR REPLACEMENT
CV2	2006 (purch., used in 2010)	2017	Tahoe	\$45,000	5 yrs	N/A	5 YEAR REPLACEMENT
Boat	2007	?	Current similar		As needed	North	As needed
Ranger	2009	?	Current similar		As needed	South	As needed
100' Platform/ Ladder				\$1 million +		South	The purchase/need of this truck will be driven by future development.

TOTAL \$3,115,000

FLEET REPLACEMENT PLAN - (1 STATION MODEL)

VEHICLE	YEAR PRCHSD	RECOMMENDED REPLACEMENT	REPLACE WITH	ESTIMATED REPLACEMENT COST	RECOMMENDED REPLACEMENT CYCLE	NOTES
L1 LADDER/ ENGINE	2015	2035	ENGINE W/78'LADDER	\$800,000	20 yrs	
E2 ENGINE	1990	2016	Rescue/Engine, multi- purpose vehicle	\$550,000	20 yrs	
E1 ENGINE	1997	2021	Engine	<u>\$500,000</u>	20 yrs	Would be eliminated in 1 station model
T1 TENDER	1987	2018	Single axle Tender	<u>\$450,000</u>	20 yrs	Possibly eliminate 1 Tender, <u>DEPENDENT ON STATUS</u>
T2 TENDER/ ENGINE	2007	2027	Current similar	\$550,000	20 yrs	OF WATER SYSTEM/HYDRANT COVERAGE, AS WELL AS AVAILABLE TENDERS IN AREA!
U2	1994	2019+	Utility Truck	<u>\$60,000</u>	10 yrs	Possibly combined with Rescue/Engine and eliminated. Won't be able to determine until specs are developed.
B1	2001	2021+	Pick up	\$40,000	10 yrs	
B2	2004	2024	Pick up w/skid unit	\$75,000	10 yrs	
CV1	2015	2020	Tahoe	\$45,000	5 yrs	5 YEAR REPLACEMENT
CV2	2006 (purch., used in 2010)	2017	Tahoe	\$45,000	5 yrs	5 YEAR REPLACEMENT
Boat	2007	?	Current similar		As needed	
Ranger	2009	?	Current similar		As needed	
100' Platform/ Ladder				\$1 million +		The purchase/need for this truck will be driven by future development.
Revised 10/19/2015			TOTAL, (LESS T1 & U2)	\$2,105,000		

HISTORY TIMELINE

Public Safety Committee

on recruitment/staffing. Many ideas proposed and pursued during this and 11/13/13 – First meeting of the Public Safety Committee. Began discussion future meetings.

Newsletter Cable Channel Explorer Program Demographics HOA's Retention Rotary Meeting

Solicit Businesses Increase Response Times Public Works Staff Responding to Scenes Promo Video Turnover Community Meetings-Surveys

Mailings Reduce Requirements Ads w/LMC Open Houses Incentives Morale

KARE11, NOVEMBER 2014





ADDITIONAL RESOURCES

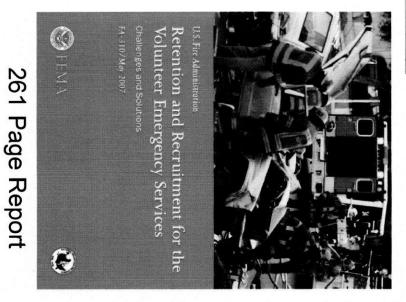
"Emergency Management Magazine: Volunteer Fire Departments Face Recruitment, Retention Challenges Minnesota's recruitment and retention efforts have been falling since the 1980s." http://www.emergencymgmt.com/disaster/Volunteer-Fire-Departments-Face-Recruitment-Retention-Challenges.html

"Fire departments face funding, recruitment challenges"

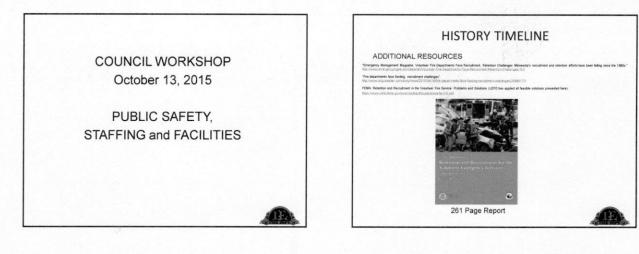
http://www.argusleader.com/story/news/2015/04/18/fire-departments-face-funding-recruitment-challenges/25994171/

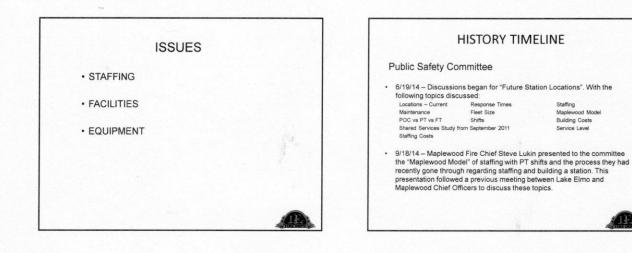
FEMA: Retention and Recruitment in the Volunteer Fire Service: Problems and Solutions (LEFD has applied all feasible solutions presented here)

https://www.usfa.fema.gov/downloads/pdf/publications/fa-310.pdf

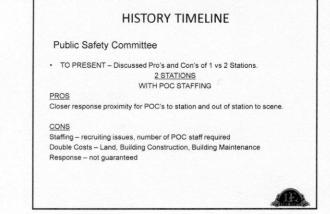












HISTORY TIMELINE

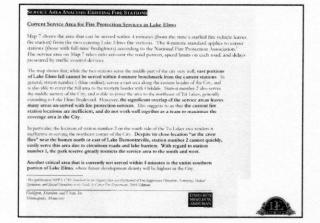
1 STATION STAFFED 24/7 W/PT SHIFTS

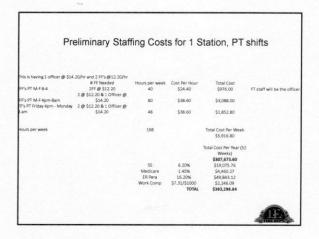
PROS

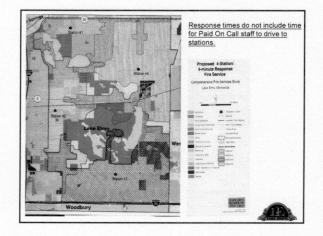
Reduced Costs – Land, Building Construction, Building Maintenance Central Location on major travel routes away from residential area. Possible reduction of fleet. Improved response times. Guaranteed response Staffing – Potentially a larger pool to hire from Reduce training costs by hiring trained FF's Interest expressed by Law Enforcement and EMS partners.

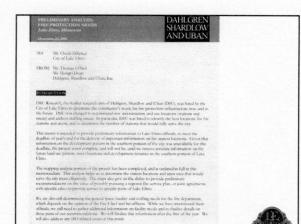
CONS Staffing – Increased costs, All Call response w/POC's

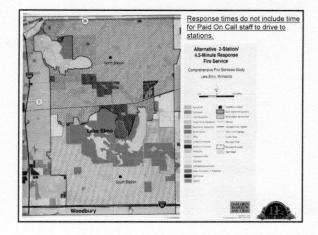


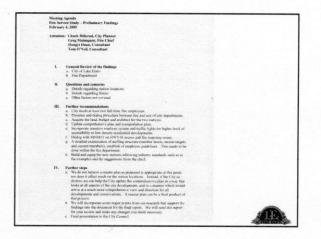




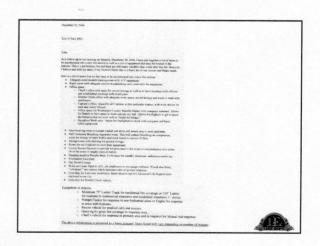




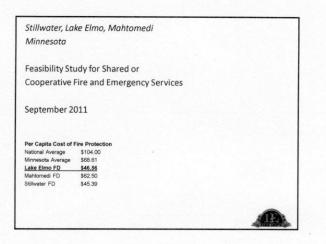


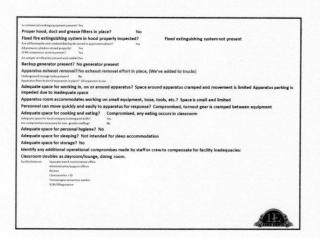


			Suitable for	Adaptable for
Lake Elmo FD #1	Functionality Minimal	Safety	Current Use	Future Use
		Minimally	No	No
Lake Elmo FD #2	Adequate	Minimally	Yes	Yes
Mahtomedi FD	Minimal	Adequate	Yes	Yes
Stillwater FD	Minimal	Adequate	Yes	No

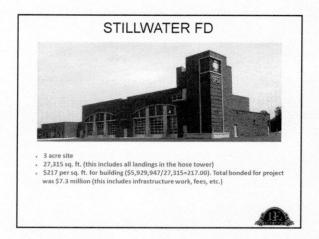


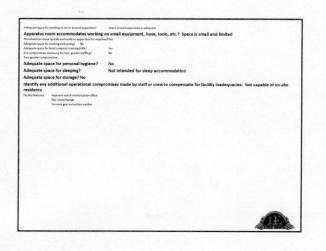
Cooperative Fire a	and Emergency Ser	vices, (co	ont.)	
Address of facility 1510 Laverne Ave	reue .			
Outside fields: Masonry block Unusual construction features present	8 J tel Nor Combustilia			
Overall construction condition:	Worn paint or finishes			
Does structure appear to b	be ADA compliant?	No		
Roof type: Hat-membrane Roof age: Over 20 years Roof condition: Small incluted leal Type of beating system: Heating system age: Over 20 years	ils evident or reported Forced air-natural gas Steam/bolie-	naturalgas		
Arconditioning Window/K unit-1	living and administrative areas only			
Overall size of facility adeq	quate for current use?	No		
Apparatus exit: Exit to traffic f				
Building and property blend well	I with neighborhood?	Yes		
Building and property ada Menuate staff and visitur parking?	ptable if future expansion n Parking is adequate	eeded?	No	
Additional design comments factomatic door stops on overhead door Idequate fire extinguithers (not on app				
Cooking equipment centra	il shutdown? No			
Automatic fire sprinklers p	resent? None			
Alarm systems present:	No alarm systems presen			

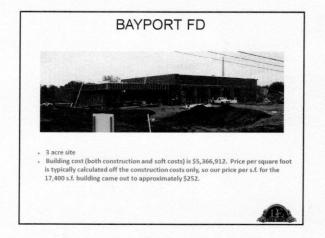


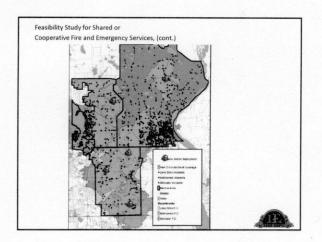


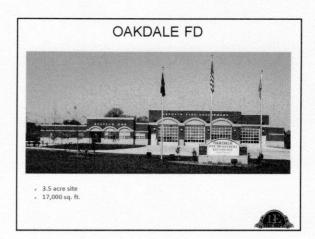
Address of facility: 4259 Jamaina	
Address of facility 4259 famana Year facility was initially constructed unknown	
Tear techtry was initially constructed unknown Building spagne feet: unknown	
Apparatus Bays	
Back is, single unit J	
Back-in, used with stacked parking 1	
Building bright: One story	
Construction type: TYPE 0.8-Unprotected Non-Comburds	an
Outside finish: Masonry block	
Overall construction condition: Worn paint or fin	ates
Does structure appear to be ADA compliant?	Yes
Building code issues evident: Yes no one-	hour separation bays to living areas
Roof type: Elat-membrane	
Roof age: Original to building	
Pool condition: No known problems	
Type of heating system: Radiant-nationals	per l
Heating system age: Original to building	
Av conditioning Window AC unit-bring areas only	Ten .
Overall size of facility adequate for current use? Apparatos exit: Convoluted apparatos exit entends ring	
Apparatos exit: Convoluted apparatos exit extends req Building and property blend well with neighborkood?	Tra
Building and property adaptable if future expansion needed?	
Adequate staff and visitor parking) Parking is adequa	
Automatic door stops on overhead doors operating properly?	
Adequate fire entinguishers (not un apparatus)?	Yes
Cooking equipment central shutdown?	No cooking equipment present
Automatic fire sprinklers present?	None
	rstems present
Is commercial cooking equipment preser	
Are all flarenable and combustible liquids stored in approved (ocation of improperly stored flammables/conductibles?	cabinet? None present
Location of improperly stored flammables/combautibles/ All pressure cylinders stored properly? Yes	
SCBA compressor system present?	No
Backup generator present? No generate	
Apparatus exhaust removal? No exhaust Underground storage tanks presen? No	removal effort in place, (We've added to trucks)
Apparatus floor drain oil separators in place? Oil separator in	
	(B)
	- grine with g





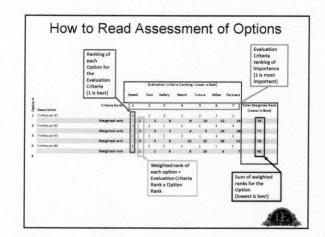






Fire station Evaluation Assumptions

- a) We will continue to have a Lake Elmo Fire Departmentb) Land will continue to be purchased for development reducing
- options for locations
- c) Cost of land will continue to increase over time
- d) National shortage of POC firefighters will continue
- e) New firefighters will continue to cost \$6k+ to train
- f) Want to continue to have exceptional response times
- g) Will continue to have historical response workload
- Moving toward a part-time structure will facilitate the recruitment and retention of firefighters
- Want to incorporate cost savings where possible to be good stewards of the tax dollars
- j) Maximize the flexibility of the space to allow for multiple uses for the City and
- for partnerships that could bring revenue to the City Reduce the cost of the LEFD fleet: size and maintenance
- k) Reduce the cost of the LEFD fleet; size and n
 i) Endeavor to meet future needs of the City
- i Endeavor to meet fatare needs of the



Assessment of Options

Evaluation of Lake Elmo Fire station Options

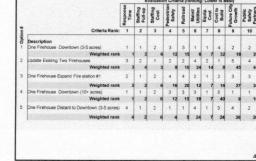
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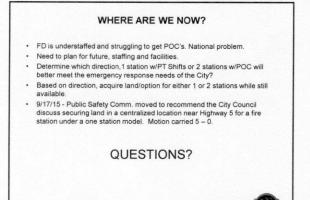
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Evaluation Criteria Definitions

- > Response Time: time for staff to drive to a call
- > Staffing Full-up: most likely to have full staff
- > Staffing Cost: annual cost to have full staff
- > Pedestrian Safety: safest option for pedestrians
- Railroad: time to transit to furthest location in city when there is a train in the way & distance from railroad for hazmat release safety
- > Maintenance/Utilities: cost to maintain the facilities or annual cost of utilities
- > Equipment Cost: cost to maintain necessary equipment for city
- Cost to Build: is the cost to update, buy land or build the new facility
 Future City Growth: multi-use government building possible for
- incorporation of city offices, multi-use space, or meeting space into the facility
- Public Safety Partners: ability of the city to work with partner organizations providing space to Sheriff, Ambulance service, other... (some may involve rent for use of the space)





Options Evaluated

- 1. <u>One Firehouse (3-5 acres):</u> one station on minimum space required to house fireservice needs
- <u>Update Existing Two Firehouses</u>: improve existing firehouses to meet OSHA requirements and update to make functional
- <u>One Firehouse Expand Fire station #1</u>: expand fire station #1 into the building immediately north of it (into Mohar Building)
- <u>One Firehouse (10+ acres)</u>: one station on larger space that would allow for additional city construction in the future
- 5. <u>One Firehouse Distant to Downtown (3-5 acres)</u>: one station distant to downtown for less expensive land and in lower traffic area

