

MAYOR AND COUNCIL COMMUNICATION

DATE: 5/17/16
REGULAR
ITEM #: 26
MOTION

AGENDA ITEM: Discussion: zoning text amendment to the permitted, conditional and interim land

uses in the rural zoning districts.

SUBMITTED BY: Stephen Wensman, Planning Director

REVIEWED BY: Kristina Handt, City Administrator

Emily Becker, City Planner

BACKGROUND:

On December 15, 2015, Staff asked City Council to consider an ordinance amendment as it pertains to secondary dwellings, cemeteries, commercial stables, commercial kennels, golf courses, and agricultural sales in the Rural and Agricultural Zoning Districts. The City Council approved a motion to amend the Lake Elmo City Code with the intent to reverse changes made in October of 2013 as it pertains to these listed land uses in the rural districts. The motion read:

"TO APPROVE AN ORDINANCE AMENDMENT, AMENDING ARTICLE IX OF THE ZONING ORDINANCE REMOVING SECONDARY DWELLINGS, CEMETERY, COMMERCIAL KENNEL, COMMERCIAL STABLE, GOLF COURSE AND AGRICULTURAL SALES AS ALLOWABLE USES IN THE RURAL DISTRICTS".

In effect, the motion removed each of the above mentioned land use categories from Article IX, Section 154.401, Table 9-1.

The ordinance has not been published as Staff is seeking clarification from the Council as to the intent of the ordinance as it relates to the impact.

ISSUE BEFORE COUNCIL:

To review the motion made on December 15, 2016, and the potential unintended consequence. If the Council wishes to revise its motion, staff has prepared an alternate motion.

PROPOSAL DETAILS/ANALYSIS:

On December 15, 2015 the City Council discussed the zoning text amendment related to the above mentioned land uses within the rural zoning districts. The Council's expressed concern was that these uses were added to the Code in 2013 (Ordinance 08-173) without adequate discussion.

OLD CODE PRIOR TO OCTOBER 2013.

Prior to the approval of Ordinance 08-173, the RT Zoning District did not exist. The land uses Commercial Kennel and Commercial Stable did not exist by definition. Kennels and Stables did not differentiate between private and commercial.

Land Uses Prior to 10/2013

Land Use	Permitted/Conditional/Interim	Zoning District
Secondary Dwellings	Permitted Use	A-Agriculture
Cemeteries	Conditional Use	PF – Public-Semi Public
Golf Courses	Conditional Use	R-3 Manufactured Home Park District
Restricted Recreation (Commercial Recreation)	Conditional Use	A-Agriculture
Agricultural Sales Business	Permitted Use	RR - Rural Residential A -Agriculture

OCTOBER 2013 LAND USE CHANGES.

Ordinance 08-173, updated the Zoning Code by eliminating some zoning districts, created the RT-Rural Development Transitional zoning district, created some new land use categories such as Commercial Kennel and Commercial Stable, and assigned land uses to districts as P-permitted, C-conditional, or I-Interim uses. Agricultural Sales Business became an interim use in several districts.

	RT	Α	RR	RS	RE
Residential District Uses					
Secondary dwelling	-	Р	-	-	-
Cemetery	-	Р	Р	-	-
Commercial Kennel	С	С	С	-	-
Commercial Stable	-	С	-	-	-
Golf Course	-	С	-	-	-
Restricted Recreation	-	С	-	-	-
Agricultural Sales Business	I	I	I	-	-

After the City Council's December 15, 2015 motion to amend the zoning in the rural districts, Staff held off preparing the final draft of the amended ordinance and its publication in order to understand the motion approved by Council, its impact, and to inform the Council about what may have been unintended consequences, mainly that Agricultural Sales Businesses will no longer be a land use category in the Rural and Agricultural Zoning Districts. Motion made on December 15, 2015 struck all of the above mentioned land uses from Article IX, Section 154.401, Table 9-1. As a result of the ordinance amendment, existing agricultural sales businesses will be unable to renew their permits when they expire. The affected businesses are:

NameIUP Expiration DateCountry Sun Farm and GreenhousesJuly 2, 2023Krueger Tree FarmJanuary 1, 2023

The attached zoning text amendment strikes secondary dwelling, cemetery, commercial kennel, commercial stable, golf courses and agricultural sales business from Article IX, Section 154.401, Table 9-1, consistent with the City Council motion made on December 15, 2015.

Staff has prepared an alternate ordinance that would strike the above mentioned land uses from the Rural Districts, but keeping "agricultural sales business" as an interim use.

FISCAL IMPACT:

None

OPTIONS:

The City Council has the following options:

1) Reaffirm the motion made on December 15, 2017, and make the following motion in support of summary publication:

"Move to approve Resolution 2016-46 approving the summary publication of Ordinance 08-136 striking secondary dwelling, cemetery, commercial kennel, commercial stable, golf courses and agricultural sales business from Article IX, Section 154.401, Table 9-1".

Or,

- 1) Amend the motion of approval for the zoning text amendment keeping Agricultural Sales Businesses an interim use in the Rural and Agricultural Districts with the following motion:
 - "Move to approve Ordinance 08-136 Amending Article IX of the Zoning Ordinance, striking the land use categories: secondary dwelling, cemetery, commercial kennel, commercial stable and golf course, from Section 154.401, Table 9-1., and leaving agricultural sales business as an interim use"
- 2) "Move to approve Resolution 2016-46 approving the summary publication of the zoning text amendment as it pertains to secondary dwellings, cemeteries, commercial stables, commercial

kennels, and golf courses, in Rural and Agricultural Districts (leaving agricultural sales business as an interim use)".

RECOMMENDATION:

Staff recommends the City Council reconsider the motion to amend the City of Lake Elmo as it pertains to secondary dwellings, cemeteries, commercial stables, commercial kennels, golf courses, and agricultural sales in the Rural and Agricultural Zoning Districts with the following actions (Resolutions for summary publications require a 4/5 vote):

- 1) "Moved to approve Ordinance 08-136 Amending Article IX of the Zoning Ordinance, striking the land use categories: secondary dwelling, cemetery, commercial kennel, commercial stable and golf course, from Section 154.401, Table 9-1., and leaving agricultural sales business as an interim use"
- 2) "Move to approve Resolution 2016-46 approving the summary publication of the zoning text amendment as it pertains to secondary dwellings, cemeteries, commercial stables, commercial kennels, and golf courses, in Rural and Agricultural Districts (leaving agricultural sales businesses as an interim use)".

If the City Council intended to remove Agricultural Sales Business from Section 154.401, Table 9-1, Staff recommends the following motion (Resolutions for summary publications require a 4/5 vote):

1) "Move to approve Resolution 2016-46 approving the summary publication of Ordinance 08-136 striking secondary dwelling, cemetery, commercial kennel, commercial stable, golf courses and agricultural sales business from Article IX, Section 154.401, Table 9-1".

ATTACHMENTS:

- Ordinance 08-136a Amending Article IX of the Zoning Ordinance, striking the land use categories: secondary dwelling, cemetery, commercial kennel, commercial stable and golf course, from Section 154.401, Table 9-1., and leaving agricultural sales business as an interim use
- Ordinance 08-136b Amending Article IX of the Zoning Ordinance, striking the land use categories: secondary dwelling, cemetery, commercial kennel, commercial stable, golf course, and agriculture sales business from Section 154.401, Table 9-1.
- Resolution 2016-46a approving the summary publication of the zoning text amendment as it
 pertains to secondary dwellings, cemeteries, commercial stables, commercial kennels, and golf
 courses, in Rural and Agricultural Districts (leaving agricultural sales businesses as an interim
 use)
- Resolution 2016-46b approving the summary publication of Ordinance 08-136b striking secondary dwelling, cemetery, commercial kennel, commercial stable, golf courses and agricultural sales business from Article IX, Section 154.401, Table 9-1".