

STAFF REPORT

DATE: November 14, 2017

AGENDA ITEM: Utility Rates

TO: Mayor and Council

SUBMITTED BY: Kristina Handt, City Administrator

#### **BACKGROUND:**

During the year, the Finance Committee discussed the Utility Funds, Utility Financial Management Plan and subsequently utility rates that would result from those processes. As such, staff proposed utility rates for 2018 consistent with those discussions.

#### **ISSUE BEFORE COUNCIL:**

Does Council have any questions about the proposed rates? What changes would Council like to make to the rates before final adoption?

#### PROPOSAL DETAILS/ANALYSIS:

Attached, is a segment of the fee schedule outlining the 2017 Adopted Fees, 2018 Proposed Fees and the percentage change. These proposed fees agree with the information presented in the attached Financial Management Plan for Water, Sanitary Sewer and Storm Water Funds that the City Council received on October 3, 2017. The Finance Committee recommended adoption of these rates at their October meeting.

Staff also asked for direction from the Finance Committee on the Bulk Water Purchase section for the Sod Installation and Swimming Pool Fill. Specifically, should the City allow a discount on each based on conservation efforts and that the City now has a winter sewer usage in its fee schedule? The Finance Committee was fine with keeping the bulk water rates for these items in the fee schedule but not the past practice of rolling back 75% of water usage. Customers would be required to purchase bulk water, metered separately, in order to receive the bulk water rate.

#### **OPTIONS:**

Discuss draft rates and provide direction to staff before bringing to a regular Council meeting for adoption.

#### **ATTACHMENT:**

- 2018 Proposed Utility Rates
- Financial Management Plan for Water, Sanitary Sewer and Storm Water Funds 10-3-17

### CITY OF LAKE ELMO Adopted 2017 and 2018 Proposed Utility Charges November 14, 2017

|  |                      |                      | CHANGE FROM         |   |
|--|----------------------|----------------------|---------------------|---|
| APPLICATION/FEE/PERMIT TYPE                          | <u>2017 FEE</u>      | 2018 PROPOSED        | <u>2017 TO 2018</u> | ADDITIONAL INFORMATION  |
|  |                      |                      |                     |   |
|  | 40.000.00            | to 000 00            |                     | Per REC Unit: \$2,485.00 to Met Council at time of            |
| SAC Charge (City) (Sewer Availability Charge)        | \$3,000.00           | \$3,000.00           | 0.00%               | connection.   |
|  |                      |                      |                     | Per REC Unit: \$2,485.00 to Met Council at time of            |
| SAC Charge (Met Council) (Sewer Availability Charge) | \$2,485.00           | \$2,485.00           | 0.00%               | connection.   |
|  |                      |                      |                     | Per REC Unit collected at time of plat for new lot. This fee  |
|  |                      |                      |                     | maybe deferred through special assessment for parcels         |
| Sewer Connection Charge                              | \$1,000.00           | \$1,000.00           | 0.00%               | with existing structures.                                     |
|  |                      |                      |                     | Per REC Unit connecting to a Trunk Sewer Main and that        |
| Sewer Lateral Benefit Charge                         | \$11,000.00          | \$11,000.00          | 0.00%               | has never been assessed.                                      |
| Sewer Base Charge – Residential – Non 201 Off Site   | \$52.50 per quarter  | \$53.03 per quarter  | 1.00%               | Allowance of 10,000 gallons (10 Units) per quarter            |
| Sewer Rate   | \$4.50/1,000 Gal     | \$4.55/1,000 Gal     | 1.00%               |   |
| 201 Off-Site Maintenance Fee                         | \$75.00/unit/quarter | \$75.75/unit/quarter | 1.00%               |   |
| Surface Water  |                      |                      |                     |   |
| Residential  | \$50.00              | \$55.00              | 10.00%              |   |
| Non-Residential (Commercial etc.)                    | \$50.00              | \$55.00              | 10.00%              | Utility rate factor per code                                  |
| Review Fee   | \$125.00             | \$137.50             | 10.00%              | \$82.50 Review/\$55 Storm Water Fund                          |
|  |                      |                      |                     | Per REC Unit; collected at time of plat for new lot. This fee |
|  |                      |                      |                     | may be deferred through special assessment for parcels        |
| Water Availability Charge (WAC)                      | \$3,000.00           | \$3,000.00           | 0.00%               | with existing structures.                                     |
|  |                      |                      |                     |   |
|  |                      |                      |                     | Per REC Unit, collected at time of plat for new lot. This fee |
|  |                      |                      |                     | may be deferred through special assessment for parcels        |
| Water Connection Charge                              | \$1,000.00           | \$1,000.00           | 0.00%               | with existing structures.                                     |
| Water Equipment/Set up                               |                      |                      |                     |   |
| Meter (3/4" or less)                                 | \$350.00             | \$360.50             | 3.00%               |   |
| Driveway Curb Stop Lid                               | \$100.00             | \$103.00             | 3.00%               |   |
| Disconnect Service                                   | \$80.00              | \$82.40              | 3.00%               | Additional fees apply to larger sized meters                  |
| Reconnect Service                                    | \$80.00              | \$82.40              | 3.00%               |   |
|  |                      |                      |                     | Per REC Unit connecting to a Trunk Water Main and that        |
| Water Lateral Benefit Charge                         | \$5,800.00           | \$5,800.00           | 0.00%               | has never been assessed.                                      |
| Water Usage  |                      |                      |                     |   |
| Residential - Quarterly Rate                         | \$20.00 Base         | \$20.60 Base         | 3.00%               |   |
| Residential - Plus Rate per 1,000 Gallons            |                      |                      |                     |   |
| Plus Rate for 0-15,000 Gallons                       | \$2.00               | \$2.06               | 3.00%               |   |
| Plus Rate for 15,001-30,000 Gallons                  | \$2.40               | \$2.47               | 3.00%               |   |
| Plus Rate for 30,001-50,000 Gallons                  | \$2.88               | \$2.97               | 3.00%               |   |
| Plus Rate for 50,001-80,000 Gallons                  | \$3.46               | \$3.56               | 3.00%               |   |

### CITY OF LAKE ELMO Adopted 2017 and 2018 Proposed Utility Charges November 14, 2017

|  |                  |                  | CHANGE FROM         |  |
|--|------------------|------------------|---------------------|--|
| APPLICATION/FEE/PERMIT TYPE                          | <u>2017 FEE</u>  | 2018 PROPOSED    | <u>2017 TO 2018</u> | ADDITIONAL INFORMATION                                     |
| Plus Rate for 80,001 + Gallons                       | \$4.15           | \$4.27           | 3.00%               |  |
| Water Usage  |                  |                  |                     |  |
| Commercial - Quarterly Rate                          | \$25.00 Base     | \$25.75 Base     | 3.00%               |  |
| Commercial - Plus Rate Per 1,000 Gallons             |                  |                  |                     |  |
| Plus Rate for 0 - 15,000 Gallons                     | \$3.11           | \$3.20           | 3.00%               |  |
| Plus Rate for 15,001 - 30,000 Gallons                | \$3.26           | \$3.36           | 3.00%               |  |
| Plus Rate for 30,001 - 50,000 Gallon                 | \$3.77           | \$3.88           | 3.00%               |  |
| Plus Rate for 50,001 - 80,000 Gallons                | \$5.00           | \$5.15           | 3.00%               |  |
| Plus Rate for 80,001 + Gallons                       | \$6.63           | \$6.83           | 3.00%               |  |
| Water Usage  |                  |                  |                     |  |
| Hotel / Motel - Quarterly Rate                       | \$25.00 Base     | \$25.75 Base     | 3.00%               | For metered non-irrigation (domestic) consumption          |
| Hotel / Motel - Plus Rate Per 1,000 Gallons          |                  |                  |                     |  |
| Plus Rate for 0 -30,000 Gallons                      | \$3.11           | \$3.20           | 3.00%               | For metered non-irrigation (domestic) consumption          |
| Plus Rate for 30,001 - 50,000 Gallons                | \$3.26           | \$3.36           | 3.00%               | For metered non-irrigation (domestic) consumption          |
| Plus Rate for 50,001 + Gallons                       | \$4.00           | \$4.12           | 3.00%               | For metered non-irrigation (domestic) consumption          |
| Water Usage Delinquent Accounts                      |                  |                  |                     |  |
|  |                  |                  |                     | Plus \$25.00 or 8%, whichever is greater, if certified to  |
| Regular  | 6% per quarter   | 6% per quarter   | 0.00%               | County for collection with property taxes.                 |
|  |                  |                  |                     | Plus \$25.00 or 8%, whichever is greater, if certified to  |
| Storm Water  | 10% per year     | 10% per year     | 0.00%               | County for collection with property taxes.                 |
| Bulk Water Purchase                                  |                  |                  |                     |  |
| Water from Hydrant                                   | \$100.00 minimum | \$103.00 minimum | 3.00%               | Plus \$3.36/additional 1,000 gallons                       |
|  |                  |                  |                     |  |
|  |                  |                  |                     | Plus \$3.36 per 1,000 gallons. Good for up to 45 days from |
| Sod Installation (New Construction)                  | \$100.00 minimum | \$103.00 minimum | 3.00%               | sod install. Residents must contact the City in advance.   |
| Swimming Pool Fill                                   | \$100.00 minimum | \$103.00 minimum | 3.00%               | Plus \$3.36 per 1,000 gallons.                             |
|  |                  |                  |                     |  |
| Reviewed and approved by Finance Committee -10-12-17 |                  |                  |                     |  |



# DRAFT City of Lake Elmo, MN Financial Management Plan for Water, Sanitary Sewer, and Storm Water Funds

2017 REPORT Final Draft Dated October 3, 2017



Northland Securities, Inc. 45 South 7th Street, Suite 2000 Minneapolis, MN 55402 (800) 851-2920 Member NASD and SIPC

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October 3, 2017

Kristina Handt City Administrator Lake Elmo City Hall 3800 Laverne Avenue North Lake Elmo, MN 55042

RE: Final Draft 2017 Financial Management Plan for City Utility Funds

Dear Kristina:

Northland Securities, Inc. is pleased to present the City of Lake Elmo with a final draft of the updated Financial Management Plan for the City Utility Funds, dated October 3, 2017. Northland was hired for financial planning services for utility system user charges and rates. Services include performing a utility rate analysis for the Water, Sanitary Sewer, and Storm Water Utility Systems of the City of Lake Elmo. The analysis and report includes a review of the past performance of the systems, projected growth in residential equivalent connections from new development, determines the adequacy of current revenues, and provides recommendation on future rates which reflect recent and projected cost experience in addition to anticipated capital project expenditures and estimated future debt service.

We appreciate the opportunity to provide service to the City of Lake Elmo.

Sincerely,

" Jammey Undal

Tammy Omdal Senior Vice President

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### **Executive Summary**

### **EXECUTIVE SUMMARY**

This report was prepared by Northland Public Finance, a division of Northland Securities, Inc., for the purpose of reviewing the financial performance of the City of Lake Elmo's enterprise funds, including the Water Fund, the Sanitary Sewer Fund, and the Storm Water Fund to determine the appropriate fees and charges to fund the systems.

The process involved the projection of revenues and expenditures and incorporation of the City's plans for capital improvements, and plans for financing, into the financial projections along with estimated growth in customers.

Recommendations included in the report are based on information provided to Northland from City staff and other City consultants and certain assumptions as prepared by Northland and detailed in the report.

To the extent the assumptions in the report change in the months and years ahead, which they will, the City will need to adjust its financial plans accordingly.

Before offering conclusions and recommendations from the study, an explanation of the organization of the report and the study approach is offered.

### **Organization of Report**

This report is organized into six sections:

- 1. <u>Executive Summary</u> provides information on the organization of the report, study approach, and conclusions and recommendations.
- 2. <u>Background</u> discusses the historical context, including growth and development of the community, and performance of the utilities.

- 3. <u>Capital Improvement Plan</u> provides information on the plans for infrastructure improvements for the utilities. This includes estimates on project costs and sources of funds to pay for the improvements. Information on debt service is also included.
- 4. <u>Utility Rates</u> provides current, and future estimated utility rates that will be necessary to maintain a positive financial condition for the utility funds. Information is provided in the Appendix for impact of rates changes on customers.
- 5. <u>Financial Plans</u> are provided for the Water Fund, Sanitary Sewer Fund, and Storm Water Fund. The financial plans provide both historical, current, and future sources and uses of funds and balance sheet information. Financial plans take into account capital improvement plans, debt service, and proposed rates.
- 6. <u>Appendix</u> provides supplemental information to the report.

### **Study Approach**

The following steps were taken as part of the study:

- City provided information on the following:
  - -historical spending and revenues, and future capital improvement plans;
  - -estimated growth in customer units from residential and commercial development; and
  - -preliminary 2017 financial data and the City's Comprehensive Annual Financial Reports as of December 31, 2016.
- Information provided by the City was organized, analyzed, and used to support the development of financial plans. Once the preliminary financial plans were

developed then different scenarios were considered and analyzed with City staff to determine impact on utility rates.

- City staff offered input and feedback on the assumptions and desired outcomes.
- A draft of the report was prepared.

It is important to note aspects of financial performance not reviewed as part of this study:

- The validity of the assumptions and figures provided by the City on future estimated growth was not reviewed.
- Analysis of the basis for the City's determination of current utility fees and charges was not reviewed.
- The financial impact of potential changes to the existing tier structure for charging for water and sanitary sewer services was not reviewed.
- Northland did not review any City prepared pro forma as part of the study and we are not aware of how this report may compare to any prior or current City pro forma.
- The scope of the study did not include a review and comparison of the City's utility fees and charges to other cities.
- The City is not able to provide volume data by tier. Because historical volume data is not available, the report makes certain assumptions for future volume of water and sanitary sewer volume billed by tier and in total. Changes to the assumption for average volume per customer will impact the financial results included in the report.

### **Conclusions and Recommendations**

The following conclusions and recommendations are offered as a result of the study:

#### 1. <u>Growth in Customers (Residential Equivalent</u> <u>Units)</u>

To meet service demands from growth in customers, the City is planning for capital improvement projects. It needs to be emphasized that the scope, timing, and cost of the capital improvement projects included in this report are preliminary estimates. The City provided a projection of improvement projects with gross estimates for project costs to provide a reasonable basis for the pro forma analysis included in the report. The City will need to continue to review and revise the capital improvement plans.

Timing for capital projects will be driven by development. The planned improvements that are currently included in the capital improvement plan are anticipated to be paid through a combination of issuance of debt, special assessments, grants, and cash.

In addition to the impact of future growth on the capital improvement plan, the actual timing for the build out of already approved housing development and commercial areas will have a significant impact on the estimates for future revenues.

**Table A** on page 3 provides a summary of the total estimated growth for residential equivalent units (platted and connected). The growth estimates were prepared by City staff. **Table E** on page 18 provides the detailed information on the total estimated growth summarized in **Table A**. The estimates for growth in customers has an impact on the establishment of future utility rates and the resulting revenue and year-end cash projec-

### **Executive Summary**

tions for the utility funds. The City should continue to carefully monitor its estimates for future growth in customers against actual development.

| Table A  |       |  |  |  |  |  |
|--|-------|--|--|--|--|--|
| Total Projected Units Added Between Years 2017<br>and 2026 |       |  |  |  |  |  |
| Platted - Sewer Access                                     | 2,517 |  |  |  |  |  |
| Platted - Water Access                                     | 2,138 |  |  |  |  |  |
| Connected - Sewer  | 2,826 |  |  |  |  |  |
| Connected - Water  | 2,411 |  |  |  |  |  |

Note to Table A: There is a difference between Sewer and Water units shown in Table A because some customers will connect to either municipal water or sanitary sewer, but not both. The sanitary sewer improvements coming to the Old Village also accounts for the difference.

#### 2. Establishment of Utility Rates

The report assumes annual increases in the fees and charges for utility services beginning in year 2018. The increases are needed to ensure the City is able to maintain sufficient cash in the funds over the long-term. There is no change estimated in the fees charged for development (connection and availably charges) only to the base and usage fees for service. **Table B** provides information on the annual estimated rate increases. **Table B-1** provides a summary of the utility rates as included in the report for the next ten years. Actual financial results and growth in customers will impact

| Table B<br>Annual Projected Rate Increases for Utility<br>Base Charges and Usage Charges |       |                   |                |  |  |  |  |  |
|--|-------|-------------------|----------------|--|--|--|--|--|
| Year   | Water | Sanitary<br>Sewer | Storm<br>Water |  |  |  |  |  |
| 2018   | 3.00% | 1.00%             | \$5.00         |  |  |  |  |  |
| 2019   | 3.00% | 1.00%             | \$5.00         |  |  |  |  |  |
| 2020   | 3.00% | 1.00%             | \$5.00         |  |  |  |  |  |
| 2021   | 3.00% | 1.00%             | \$10.00        |  |  |  |  |  |
| 2022   | 3.00% | 1.00%             | \$10.00        |  |  |  |  |  |
| 2023   | 3.00% | 1.00%             | \$10.00        |  |  |  |  |  |
| 2024   | 3.00% | 2.00%             | \$10.00        |  |  |  |  |  |
| 2025   | 3.00% | 2.00%             | \$10.00        |  |  |  |  |  |
| 2026   | 3.00% | 2.00%             | \$10.00        |  |  |  |  |  |
| 2027   | 3.00% | 2.00%             | \$10.00        |  |  |  |  |  |

| TABLE B-1                         |           |           |         |         |         |  |  |  |  |
|-----------------------------------|-----------|-----------|---------|---------|---------|--|--|--|--|
|                                   | Utility   | Rates     |         |         |         |  |  |  |  |
| Service                           | 2017      | 2018      | 2019    | 2020    | 2021    |  |  |  |  |
| WATER RATES                       |           |           |         |         |         |  |  |  |  |
| esidential Quarterly Base Fee     | \$20.00   | \$20.60   | \$21.22 | \$21.85 | \$22.51 |  |  |  |  |
| esidential Tier 1                 | \$2.00    | \$2.06    | \$2.12  | \$2.19  | \$2.25  |  |  |  |  |
| ommercial Quarterly Base Fee      | \$25.00   | \$25.75   | \$26.52 | \$27.32 | \$28.14 |  |  |  |  |
| ommercial Tier 1                  | \$3.11    | \$3.20    | \$3.30  | \$3.40  | \$3.50  |  |  |  |  |
| /ater Availability Charge         | \$3,000   | \$3,000   | \$3,000 | \$3,000 | \$3,000 |  |  |  |  |
| later Connection Charge           | \$1,000   | \$1,000   | \$1,000 | \$1,000 | \$1,000 |  |  |  |  |
| SA                                | NITARY SE | WER RATE  | S       |         |         |  |  |  |  |
| anitary Sewer Quarterly Base Fee  | \$52.50   | \$53.03   | \$53.56 | \$54.09 | \$54.63 |  |  |  |  |
| ewer per 1,000 gal <b>l</b> ons   | \$4.50    | \$4.55    | \$4.59  | \$4.64  | \$4.68  |  |  |  |  |
| anitary Sewer Availability Charge | \$3,000   | \$3,000   | \$3,000 | \$3,000 | \$3,000 |  |  |  |  |
| anitary Sewer Connection Charge   | \$1,000   | \$1,000   | \$1,000 | \$1,000 | \$1,000 |  |  |  |  |
| S                                 | TORM WA   | TER RATES |         |         |         |  |  |  |  |
| nnual fee                         | \$50.00   | \$55.00   | \$60.00 | \$65.00 | \$75.00 |  |  |  |  |

Note to Table B-1: Table B-1 does not include all of the tier rates. See Tables F-H

for more information.

### **Executive Summary**

the actual utility rate increases that may be needed.

The City should establish annual user rates concurrent with the development of the following year's budget. It is important to maintain a long term, forward looking view for the ongoing management of the utility funds to avoid potential adjustments to utility rates based on prior year financial performance alone without taking into account future financial projections and potential challenges. Future financial challenges may come from the difference between estimated and actual growth in customers, unanticipated capital funding pressures, and other unanticipated expense or revenue shortfalls.

There are no changes recommended at this time to the City's rate structure (i.e., volume tiers). As the City gains more experience operating the expanded utilities and more financial history becomes available, the City should evaluate whether the current rate structure is continuing to meet the City's objectives.

#### 3. Management of Cash Balances and Assets

The utility rates included in this report, combined with the estimated volumes for water and sanitary sewer plus the estimated revenue to be collected from development charges, will provide cash needed to operate the utilities, maintain capital assets, and to pay debt service. The Financial Plan Section of this report provides a break-down of cash balances for each of the utility funds based on the following: 1) restricted cash for planned capital; 2) restricted cash for debt service/calling of bonds; and 3) unrestricted cash available equivalent to 35-50% of anticipated operating expenses.

Table C-1 provides a summary of the estimated annual

year-end unrestricted cash balance and operating expenses (not including depreciation) and unrestricted cash as a percentage of operating expenses for the Water Fund. **Table C-2** on page 5 provides the same information for the Sanitary Sewer Fund. **Chart 1** on page 6, provides a summary of the total estimated year end cash balances by fund. It is estimated that in future years the funds will begin to draw on overall cash balances to cover capital and debt service. The City may need to consider rate increases beyond what is presently included in this report. Actual financial results will need to be monitored to determine what may be necessary in the future years.

|      | Table C-1  |                      |  |  |  |  |  |  |  |  |
|------|--|----------------------|--|--|--|--|--|--|--|--|
|      | Operating Expenses and Unrestricted Cash               |                      |  |  |  |  |  |  |  |  |
|      | Water Fund   |                      |  |  |  |  |  |  |  |  |
| Year | Operating Expenses<br>(Not Including<br>Depreciation ) | Unrestricted<br>Cash | Unrestriced<br>Cash as % of<br>Expense |  |  |  |  |  |  |  |
| 2017 | \$681,430  | \$340,715            | 50%                                    |  |  |  |  |  |  |  |
| 2018 | \$638,312  | \$319,156            | 50%                                    |  |  |  |  |  |  |  |
| 2019 | \$544,313  | \$272,156            | 50%                                    |  |  |  |  |  |  |  |
| 2020 | \$566,535  | \$283,268            | 50%                                    |  |  |  |  |  |  |  |
| 2021 | \$617,653  | \$308,826            | 50%                                    |  |  |  |  |  |  |  |
| 2022 | \$596,122  | \$298,061            | 50%                                    |  |  |  |  |  |  |  |
| 2023 | \$623,085  | \$311,543            | 50%                                    |  |  |  |  |  |  |  |
| 2024 | \$680,918  | \$340,459            | 50%                                    |  |  |  |  |  |  |  |
| 2025 | \$680,965  | \$340,483            | 50%                                    |  |  |  |  |  |  |  |
| 2026 | \$681,013  | \$340,507            | 50%                                    |  |  |  |  |  |  |  |

Note to Table C-11: Amounts shown are estimates based on the assumptions

and information included in the report.

|      | Table C-2   |                      |  |  |  |  |  |  |  |
|------|---|----------------------|--|--|--|--|--|--|--|
|      | Operating Expenses and Unrestricted Cash              |                      |  |  |  |  |  |  |  |
| Year | Operating Expenses<br>(Not Including<br>Depreciation) | Unrestricted<br>Cash | Unrestriced<br>Cash as % of<br>Expense |  |  |  |  |  |  |
| 2017 | \$275,000   | \$137,500            | 50%                                    |  |  |  |  |  |  |
| 2018 | \$325,839   | \$162,920            | 50%                                    |  |  |  |  |  |  |
| 2019 | \$388,292   | \$194,146            | 50%                                    |  |  |  |  |  |  |
| 2020 | \$469,295   | \$234,648            | 50%                                    |  |  |  |  |  |  |
| 2021 | \$578,382   | \$289,191            | 50%                                    |  |  |  |  |  |  |
| 2022 | \$674,295   | \$337,147            | 50%                                    |  |  |  |  |  |  |
| 2023 | \$786,705   | \$393,353            | 50%                                    |  |  |  |  |  |  |
| 2024 | \$929,484   | \$464,742            | 50%                                    |  |  |  |  |  |  |
| 2025 | \$1,003,183   | \$501,592            | 50%                                    |  |  |  |  |  |  |
| 2026 | \$1,067,873   | \$533,936            | 50%                                    |  |  |  |  |  |  |
| 2027 | \$1,132,450   | \$566,225            | 50%                                    |  |  |  |  |  |  |

Note to Table C-2: Amounts shown are estimates based on the assumptions and information included in the report.





Chart 1 Year End Cash Estimates By Fund **Chart 1** shows that cash balances in the utility funds are estimated to remain stable, with growth, over the next several years.

The cash balances will begin to decline as planned, as revenue collected from development (trunk line availability and connections charges) is used to pay down debt outstanding.

The increase in cash from 2016 actual to 2017 is due to the collection of the approximate \$3.4 million receivable from other governments (state funding) in 2017 for capital improvements made in 2016.

### 31, 2016.

### BACKGROUND

The City of Lake Elmo is located on the eastern edge of the Twin Cities metropolitan area. The City's 2030 Comprehensive Plan forecasts and provides for approximately eight times the growth in households and population during the 2000-2030 planning period than was experienced during the 1980-2000 period.

The City reports an estimated 2010 population of 8,069 and 2,774 households (2010 Census). Population is estimated to increase to 10,500 by 2020 and households to 3,800 (*source: Metropolitan Council's System Statement Dated September 17, 2015*). The land area for the City encompasses approximately 15,250 acres.

The City's 2030 Comprehensive Plan provides guidance on the City's plans for managing future demand for utility infrastructure. The City is preparing to update to its Comprehensive Plan, the updated Plan will likely have implications for the assumptions included in this report.

#### Water Utility

Lake Elmo owns, operates and maintains a municipal water supply and distribution system. The City has a goal to serve existing population desiring public water supply while preparing the system to allow people to connect as development occurs or existing areas request service. This policy guides the City's capital improvement planning and the need to maintain a flexible and responsive water system. Capital planning includes projects to correct existing deficiencies and to expand the system.

The City uses an enterprise fund to account for its water operations. The net position in the Water Fund totaled \$13,394,649 and cash balance \$135,048 as of December

#### **Sanitary Sewer Utility**

Property owners in the City are served by individual sewer systems or in limited areas by municipal sewer. Capital plans will provide for an increase in the number of properties to be served by municipal sewer and connection to the Regional Sewer System. The Metropolitan Council Environmental Services (MCES) has extended regional sewer service to serve a greater area of the City.

The City uses an enterprise fund to account for its sewer operations. The net position in the Sewer Fund totaled \$5,570,928 and cash balance \$2,606,515 as of December 31, 2016.

#### **Storm Water Utility**

The City operates a storm water utility. The system of conveyances is owned and operated by the City and designed for collecting or conveying storm water. The City collects an annual fee from property owners that is used to pay for the cost of constructing and maintaining the system.

The City uses an enterprise fund to account for its storm water operations. The net position in the Storm Water Fund totaled \$1,414,436 and cash balance \$1,945,366 as of December 31, 2016.

#### Storm Water Projects

### CAPITAL IMPROVEMENT PLAN AND DEBT SERVICE

This report includes a capital improvement plan (the "CIP") that includes capital projects funded from utility revenues and accounted for the in the utility funds. **Tables D-1 through D-3** beginning on page 10, provide details on planned capital spending for each of the utilities.

It is important to emphasize that the CIP included in this report should be considered a working draft. The specific cost estimates included for each of the projects provides a reasonable basis for the pro forma analysis included in this report. But it is important to recognize that the specific projects that may actually be authorized in the future, and the actual costs, may vary greatly from what is included in this report.

### **Capital Projects**

The projects included in the CIP include projects to expand the capacity and correct deficiencies of the water and sanitary sewer systems. The City is a developing community with utility expansion needs. Planned projects include expansion of the City's water supply capacity and distribution system. Sanitary sewer services have been expanded through the construction of connections to the Regional Sewer System.

As a developing community, the City's capital improvement plans focus on expansion and does not presently include any material capital spending for maintenance of existing systems. This will need future consideration by the City as the community develops and infrastructure ages and requires major maintenance and/or replacement. For the storm water system, it should be noted that the CIP includes projects for Phases 2 and 3 for regional drainage improvements. The City Engineer has identified the following issues for the storm water utility that are anticipated to be addressed in the next five to ten years:

- Phase 2 Downtown Regional Drainage project consisting of land acquisition (Shiltgen property west of Lake Elmo Avenue and north of CSAH 14), a storm water pond, and storm water diversion piping to Sunfish Lake.
- Phase 3 Downtown Regional Drainage project consisting of storm sewer piping south of CSAH 14 near Hagbergs. The ponding may be developer paid, but for the purposes of this report it is assumed to be paid from utility revenue.
- Kraemer Lake Floodplain study will be needed before development can occur in I-94 corridor, Phase 3 area (between Keats-Lake Elmo Avenue). The City anticipates grant funds to pay for the study.

### Source of Funding for Capital Projects

The source of funding for the planned capital projects includes one of the following sources or a combination thereof: fund balance (cash); bond proceeds; special assessments; and/or grants.

#### **Debt Service**

Planned funding for utility infrastructure projects anticipates the issuance of debt to undertake certain planned improvements and to manage annual fee increases.

The projections assume that the City will issue general obligation bonds secured by revenues from the utility funds to pay principal and interest. This approach provides the lowest cost of debt. These bonds will not count against the City's debt limit. Debt management is an important factor in ongoing capital improvements planning.

The estimates for debt service are based on bonds to be paid over 15 years and level annual debt service. For bonds supported by special assessments, the special assessments are estimated to be payable over 20 years.

The estimated interest rates used to calculate annual debt service are generally based on today's current rate environment. The actual interest rates will depend on final structure and market conditions at time of issuance.

**Charts 2 and 3** on pages 13 and 14, provide information on the City's existing and estimated future debt obligations supported by the utility funds. **Chart 2** includes information on estimated debt (bonds) outstanding as of year-end for the combined utility funds. **Chart 3** includes information on estimated annual debt service (principal and interest) payments for the combined utility funds.

Table D-1

City of Lake Elmo, MN

#### Water Fund CIP

| Source/Use of Funds   | 2018    | 2019      | 2020      | 2021      | 2022    | 2023      | 2024   | 2025    | 2026    |
|---|---------|-----------|-----------|-----------|---------|-----------|--------|---------|---------|
| Use of Funds  |         |           |           |           |         |           |        |         |         |
| Use of Funds  |         |           |           |           |         |           |        | 200.000 | 200.000 |
|   |         |           | 105.000   |           |         |           |        | 200,000 | 200,000 |
| Hammes Estates Trunk WM 12" Prv with Bypass                                     |         |           | 125,000   |           |         |           |        |         |         |
| Village East Trunk WM 12" Prv with Bypass                                       |         | 120,000   |           |           |         |           |        |         |         |
| Low Pressures Zone 12" Prv with Bypass - Connection to WT #3                    |         |           |           |           | 120,000 |           |        |         |         |
| Pull and Rebuild Well Pump #4   |         |           |           |           |         |           | 35,000 |         |         |
| Paint Water Tower #2 (PWs Bldg)   |         |           |           |           |         | 800,000   |        |         |         |
| SCADA Upgrade   |         |           |           |           | 30,000  |           |        |         |         |
| Utility Vehicle   | 32,500  |           |           | 37,000    |         |           |        |         |         |
| Service Truck   |         | 50,000    |           |           |         |           |        |         |         |
| Trac Hoe  |         |           | 15,000    |           |         |           |        |         |         |
| Old Village Sewer Extensions Phase 4: 32nd St. W & Layton/36th St               | 350,000 |           |           |           |         |           |        |         |         |
| Old Village Sewer Extensions - Phase 5: Up 33rd, Low-33rd, 34/36th St.W.        |         |           |           | 883,000   |         |           |        |         |         |
| Old Village Sewer Extensions - Phase 6: Water Component                         |         |           |           |           | 200,000 |           |        |         |         |
| Old Village Sewer Extensions - Phase 7: Water Component                         |         |           |           |           |         | 230,000   |        |         |         |
| 2019 Street and Utility Improvements: Watermain: 37th/38th & Irwin <sup>1</sup> |         | 900,000   |           |           |         |           |        |         |         |
| 2020 Street and Utility Improvements: Watermain: Herritage Farms                |         |           | 50,000    |           |         |           |        |         |         |
| 2021 Street and Utility Improvements: Watermain: Fields/Tamarack FMS            |         |           |           | 50,000    |         |           |        |         |         |
| Water Meter Changeout (accounted for in operating budget)                       |         |           |           |           |         |           |        |         |         |
| Automated Radio Read System   |         |           |           |           | 300,000 |           |        |         |         |
| Elevated Storage Tank No. 3 (for low pressure systems)                          |         | 200,000   | 2,800,000 |           |         |           |        |         |         |
| Well & Pumphouse No. 5 (@10,000 Water service population)                       |         |           |           | 2,100,000 |         |           |        |         |         |
| Watermain oversizing - Based on Developer Pace and Phasing                      | 105,000 | 43,000    |           |           | 115,000 |           |        |         |         |
| Total   | 487,500 | 1,313,000 | 2,990,000 | 3,070,000 | 765,000 | 1,030,000 | 35,000 | 200,000 | 200,000 |
| Source of Funds   |         |           |           |           |         |           |        |         |         |
| GO Bonds - Portion Paid by Utility Revenues                                     | 350,000 | -         | 2,990,000 | 3,070,000 | 765,000 | 1,030,000 |        |         |         |
| GO Bonds - Portion Paid by Special Assessments                                  |         | 900,000   |           |           |         |           |        |         |         |
| Cash from Water Fund  | 137,500 | 413,000   | -         | -         | -       | -         | 35,000 | 200,000 | 200,000 |
| Total   | 487,500 | 1,313,000 | 2,990,000 | 3,070,000 | 765,000 | 1,030,000 | 35,000 | 200,000 | 200,000 |

Notes:

1. This projects will be 100% funded from special assessment revenue. The Plan assumes the City will issue bonds to finance the cost of the improvements and special assessment revenue collected will be used to pay debt service on the bonds.

2. The plan includes a placeholder amount of \$200,000 for future projects to recognize that the Water system will require future capital improvements, both maintenance and build-out that have yet to be defined for these future years.

3. Certain line item project costs in this schedule may be adjusted from other City CIP schedules to result in total bond issuance amounts rounded to \$5,000 increments.

#### Table D-2 City of Lake Elmo, MN Sanitary Sewer CIP

|  | 2018    | 2019   | 2020 | 2021      | 2022    | 2023    | 2024 | 2025    | 2026    |
|--|---------|--------|------|-----------|---------|---------|------|---------|---------|
|  |         |        |      |           |         |         |      |         |         |
| Use of Funds   |         |        |      |           |         |         |      |         |         |
| Olson Lake Trail Sanitary Sewer Phase 2  |         |        |      |           |         |         |      |         |         |
| Hudson Blvd LS Replacement and Sewer Upsizse                                       |         |        |      |           |         |         |      |         |         |
| Old Village Sewer Extensions Phase 3: Elem School, 31st, and 32nd St.              |         |        |      |           |         |         |      |         |         |
| Old Village Sewer Extensions Phase 4: 32nd St. W & Layton/36th St $^{1}$           | 585,000 |        |      |           |         |         |      |         |         |
| Old Village Sewer Extensions Phase 5: Up 33rd, Low-33rd, 34/36th St.W <sup>1</sup> |         |        |      | 1,100,000 |         |         |      |         |         |
| Old Village Sewer Extensions Phase 6   |         |        |      |           | 510,000 |         |      |         |         |
| Old Village Sewer Extensions Phase 7 <sup>1</sup>                                  |         |        |      |           |         | 475,000 |      |         |         |
| Section 36 Trunk Sewer Main (Cimarron/Oakland Jr High                              |         |        |      | 1,500,000 |         |         |      |         |         |
| Section 35 Lift Station and Forcemain  |         |        |      |           |         |         |      | 700,000 |         |
| Sewer Oversizing - Based on Developer Pace and Phasing                             | 52,500  |        |      |           |         |         |      |         |         |
| Hamlet on Sunfish Lake Sewer Extension and Liftstation <sup>1</sup>                | 240,000 |        |      |           |         |         |      |         |         |
| Lake Elmo Ave/DT Improvements  |         |        |      |           |         |         |      |         |         |
| Lift Station 1 - Add Permanent Generator   |         |        |      |           |         |         |      |         |         |
| Inspection cameras   |         |        |      |           |         |         |      |         |         |
| Service Truck  |         | 50,000 |      |           |         |         |      |         |         |
| Utility Truck (portion charged to Water and Sewer)                                 | 32,500  |        |      | 35,000    |         |         |      |         |         |
| Future projects <sup>2</sup>   |         |        |      |           |         |         |      |         | 200,000 |
| Total  | 910,000 | 50,000 | -    | 2,635,000 | 510,000 | 475,000 | -    | 700,000 | 200,000 |
| Source of Funds  |         |        |      |           |         |         |      |         |         |
| GO Bonds - Portion Paid by Utility Revenues  |         |        |      |           |         |         |      |         |         |
| GO Bonds - Portion Paid by Special Assessments                                     | 825,000 | -      |      | 1,100,000 | 510,000 | 475,000 |      |         |         |
| Cash from Sewer Fund   | 85,000  | 50,000 | -    | 1,535,000 | _       | _       | -    | 700,000 | 200,000 |
| Total  | 910,000 | 50,000 | -    | 2,635,000 | 510,000 | 475,000 | -    | 700,000 | 200,000 |

#### Notes:

1. These projects will be 100% funded from special assessment revenue. The Plan assumes the City will issue bonds to finance the cost of the improvements and special assessment revenue collected will be used to pay debt service on the bonds.

2. The plan includes a placeholder amount of \$200,000 for future projects to recognize that the Sanitary Sewer system will require future capital improvements, both maintenance and build-out that have yet to be defined for these future years.

3. Certain line item project costs in this schedule may be adjusted from other City CIP schedules to result in total bond issuance amounts rounded to \$5,000 increments.

#### Table D-3 City of Lake Elmo, MN Storm Water CIP

|  | 2018 | 2019      | 2020      | 2021 | 2022   | 2023 | 2024 | 2025 | 2026 |
|--|------|-----------|-----------|------|--------|------|------|------|------|
| Use of Funds   |      |           |           |      |        |      |      |      |      |
| Phase 2 Regional Drainage Improvements: Land Acquisition                 |      | 1,200,000 |           |      |        |      |      |      |      |
| Phase 2 Regional Drainage Improvements: Sunfish Lake Retention/Diversion |      |           | 800,000   |      |        |      |      |      |      |
| Phase 3 Regional Drainage Improvements: Lions Park Drainage Retention    |      |           | 500,000   |      |        |      |      |      |      |
| Kramer Lake Floodplain Study   |      |           |           |      | 60,000 |      |      |      |      |
| Surface Water Management Plan Update (accounted for in operating)        |      |           |           |      |        |      |      |      |      |
| Trac Hoe   |      |           | 15,000    |      |        |      |      |      |      |
| Future annual estimate for projects <sup>1</sup>                         |      |           |           |      |        |      |      |      |      |
| Total  | -    | 1,200,000 | 1,315,000 | -    | 60,000 | -    | -    | -    | -    |
| Source of Funds  |      |           |           |      |        |      |      |      |      |
| GO Revenue Bonds   |      | 1,200,000 | 1,300,000 |      |        |      |      |      |      |
| Grant funds  |      |           |           |      | 60,000 |      |      |      |      |
| Cash from Storm Water Fund   |      | -         | 15,000    | -    | -      | -    | -    | -    | -    |
| Total  | -    | 1,200,000 | 1,315,000 | -    | 60,000 | -    | -    | -    | -    |

Notes:

1. The plan does not include any placeholder amounts for future projects.

2. Certain line item project costs in this schedule may be adjusted from other City CIP schedules to result in total bond issuance amounts rounded to \$5,000 increments.



The annual debt outstanding as of year-end shown in **Chart 2** includes general obligation revenue bonds secured by water, sanitary sewer, and storm water revenues. The chart includes both existing debt outstanding (as of October 2, 2017) and estimated debt anticipated to be issued in the future and paid from utility revenues. Future bond issuance estimates are based on the City's capital improvement plan.

**Chart 2** includes debt supported by utility revenue only and does not include existing or future estimated debt that is paid from property tax levy.



The annual debt service (principal and interest) shown in **Chart 3** includes general obligation revenue bonds secured by water, sanitary sewer, and storm water revenues.

The annual amounts include both existing debt service (on outstanding bonds) and estimated debt service on bonds anticipated to be issued in the future and paid from utility revenues. Future bond issuance estimates are based on the City's capital improvement plan (see Table D).

**Chart 3** includes debt supported by utility revenue only and does not include existing or future estimated debt that is paid from property tax levy.

## **UTILITY RATES**

### **Key Factors**

Projecting the utility rates necessary to maintain the financial stability of the City's utility operations requires development and analysis of the following key factors:

- Estimates for future annual operating expenditures, including personnel, materials and supplies, cost of electricity, and other operating expenses. The City contracted with TKDA Engineering Firm in 2016 to perform a review of the City's operations. The results of the TKDA review serve as the basis for the future annual operating expenditures included in this report.
- <u>Metropolitan Council Environmental Service (MCES)</u> <u>sewer fee</u> charged to the City by the Metropolitan Council for regional collection and treatment of waste water. This is an operating expense that the City does not have control over. Future charges payable to the MCES are calculated based on total estimated annual sanitary sewer volume and the MCES current rate (as of 2017) inflated by 5.5% annually.
- <u>Annual capital expenditure</u> to maintain and improve the utility systems.
- <u>Annual debt service</u> on bonds issued to finance capital improvements.
- <u>Growth in customers</u> using and paying for the systems. Growth in customers will provide additional revenue to the systems at time of platting, connection, and on-going usage, but will also create additional demand for services.

• <u>Available other revenue sources</u> other than fees and charges paid by customers of the utility systems.

## **Annual Operating Expenditures**

Costs incurred in operating the utility systems, which are used up in the period in which acquired, are recorded as operating expenditures. Annual growth in operating expenditures, not including the MCES charge, has been modest. It is anticipated that growth in future years will be approximately 2.0% annually, with some limited exceptions.

The operating expense projections included in this report are informed by the report prepared by TKDA, consultant to the City. Depreciation is reported as an operating expenditures and is the process of allocating the costs of an asset over its useful life in a systematic and rational manner. Depreciation is estimated to change with capital spending and depreciation of both existing and future acquired assets.

## Metropolitan Council Environmental Services

The MCES charge to cities for regional collection and treatment has been volatile in recent years. MCES experienced revenue losses from the significant drop in regional development during the recession which has caused a corresponding decline in revenue collected by the Council for Sewer Availability Charges (a one time fee for new connections). For projection purposes, the study assumes that future charges paid to MCES for collection and treatment will increase by 5.5% annually. This is part of the annual operating expense to the City's Sewer Fund.

The City accounts for the collection and payment of the MCES "Sewer Availability Charge" (SAC) through an accounts payable account. The operating expense report

for the Sanitary Sewer Fund (see **Tables J-1 and J-3** on pages 31 and 33 do not include a separate revenue and expense line item for the MCES SAC.

### **Annual Capital Expenditures**

The CIP anticipates paying for future capital improvement project costs with a combination of revenue sources. The City anticipates future development will provide revenue to the City for paying for utility expansion through the collection of development fees (an availability and a connection charge).

Paying for annual planned capital improvement projects with cash may be a sound strategy depending on the details of the project. It avoids incurring annual interest expense. However, this strategy requires advance planning and implementation of utility fees and charges that provide adequate cash flow.

For large (non-routine) capital expenditures or unanticipated capital expenditures, the use of bonding to fund capital minimizes annual rate increases that otherwise would be necessary. It also allows the City to charge future customers the cost of infrastructure with a longer useful life, versus putting the entire burden on today's customers. The CIP anticipates bonding. The resulting annual debt service on the bonds is included in the financial plans for the funds.

### **Debt Service**

Debt service in the funds is paid from revenue collected from utility fees, availability and connection charges, and special assessments. The CIP anticipates debt issuance to be supported by the revenues within the utility funds. All current and future debt is accounted for in the financial plans that are included in this report. The estimated debt service on future bonds is based on 15 years and bonds payable at current market interest rates. Future estimated utility fees and charges reflect the cost of the estimated increase for debt service.

### **Growth in Customers**

Growth in customers from development is the most important factor in determining the projections for future utility rates. Build out of approved developments will bring an increase in revenue to the utility funds through the collection of availability and connection charges and fees collected for service and usage of the systems. Availability charges and connection charges are one time charges collected at the time of development and connection to the system. Estimating the increase in future customers is the most volatile factor in developing financial projections for the utility funds. **Table E** on page 18 and **Charts 4 and 5** on page 19 include information on the estimated growth in customers or residential equivalent units ("REU") from development. The estimated growth in REU's was prepared by City staff and provided to Northland for this report.

The pace of growth in customers from development will increase or decrease estimated revenues shown in this report and impact future utility rates. For this reason it is critical that the City update its financial plans based on actual growth.

### **Available Other Revenues**

There is limited other revenue. The majority of the cost to operate and maintain the system is paid from charges collected from those using the system. Other revenue includes interest income, special assessments, and grants.

### **Historical Utility Rates**

Information on historical rates is provided in **Tables F-H** beginning on page 20 for each of the utility funds. Rates

shown are billed quarterly, with the exception of the storm water fee which is billed to customers receiving this charge on an annual basis. Prior to 2017, the City charged a basic service fee for water only.

### **Future Utility Rates**

Information on estimated utility rates for years 2018 to 2026 is included in **Tables G-H** for each utility fund. The future rates reflect the rates necessary to maintain adequate cash balance in the utility funds. These rates applied against estimated customers and usage is used to calculate the annual estimated charges for services fees shown in the financial plans (pro forma) for each utility fund.

The report assumes a 3.0% annual increase in water rates and a 1.0% annual increase in and sewer rates beginning in 2018. The annual rate increase is assumed on the quarterly base fee and usage fees only. The annual fee for storm water is assumed to increase by \$5.00 per year beginning in 2017 and then by \$10.00 per year beginning in 2021. The increases are needed to ensure the City is able to maintain sufficient cash in the utility funds over the long-term. There is no estimated change to the rates charged for development, the connection and availably charges.

The tier structure the City uses for charging customers for water, based on volume of water sold, was not reviewed as part of this study. The current adopted tier structure appears to be reasonable.

The City changed the basis for charging sanitary sewer customers in 2017. Residential customers are charged a base fee for the first 10,000 gallons of sewer volume billed per quarter and then charged on a per 1,000 gallons basis for volume billed above this usage.

### Estimated Volumes of Water Sold and Sanitary Sewer Billed

Annual estimated volume of water sold by tier and estimated sanitary sewer billed by year is included in **Table F and Table G** beginning on page 20. The estimated gallons of water sold and sanitary sewer billed is summarized in **Chart 6** on page 23.

The City was not able to provide information on historical volume sold per tier so assumptions were made on the volumes sold per tier in order to prepare this report and to project future revenues from billing of water usage.

The report assumes average annual volume of just under 96,000 gallons per residential customer (or approximately 8,000 gallons per month). This volume is pro-rated across the City's tier structure using estimated historical data (actual volume data is not available from the City). For commercial customers, annual volume is calculated based on prior year estimated volumes adjusted by the percentage increase in commercial and school customers. The report assumes annual sewer volume biller per customer for both residential and commercial of 48,000 gallons (or 4,000 gallons per month). The MCES reported total sewer volume for the City of nearly 18 million gallons for year 2016.

The estimates for residential and commercial customers volume usage for both water and sanitary sewer needs to be revisited and reviewed as better information becomes available from the City's utility billing system.

#### Table E City of Lake Elmo, MN Growth Projections

Amounts Shown Equal Growth in Residential Equivalent Units (REU)

|                   | Actual                          |      |       |           |          |            | P         | Projected |       |       |       |                     |                            |
|-------------------|---------------------------------|------|-------|-----------|----------|------------|-----------|-----------|-------|-------|-------|---------------------|----------------------------|
|                   | Total for Years<br>2014 to 2016 | 2017 | 2018  | 2019      | 2020     | 2021       | 2022      | 2023      | 2024  | 2025  | 2026  | Total 2017-<br>2026 | Grand Total<br>2014 - 2026 |
|                   |                                 |      |       | WATER C   | ONNECTIC | DNS - PAID | AT TIME ( | OF PERMIT | -     |       |       |                     |                            |
| Residential       | 494                             | 250  | 250   | 250       | 250      | 250        | 190       | 160       | 130   | 110   | 59    | 1,899               | 2,393                      |
| Commercial        | 86                              | 40   | 50    | 70        | 77       | 50         | 65        | 50        | 40    | 30    | 20    | 492                 | 578                        |
| School            | 40                              | 0    | 20    | 0         | 0        | 0          | 0         | 0         | 0     | 0     | 0     | 20                  | 60                         |
| Total             | 620                             | 290  | 320   | 320       | 327      | 300        | 255       | 210       | 170   | 140   | 79    | 2,411               | 3,031                      |
| Aggregate Total   | 620                             | 910  | 1,230 | 1,550     | 1,877    | 2,177      | 2,432     | 2,642     | 2,812 | 2,952 | 3,031 |                     |                            |
|                   |                                 |      | SAN   | ITARY SEV | VER CONN | ECTIONS -  | PAID AT T | IME OF PE | RMIT  |       |       |                     |                            |
| Residential       | 385                             | 250  | 250   | 250       | 250      | 250        | 190       | 170       | 165   | 142   | 117   | 2,034               | 2,419                      |
| Builden I Builden | 20                              | 11   | 10    | 20        | 0        | 0          | E 7       | 14        | 22    | 0     | 0     | 1.27                | 1.05                       |

|                      |     |     |       |       |       |       |       |       |       |       |       | _,    | _, = = |
|----------------------|-----|-----|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|--------|
| Residential Downtown | 28  | 11  | 12    | 20    | 0     | 0     | 57    | 14    | 23    | 0     | 0     | 137   | 165    |
| Commercial           | 116 | 40  | 50    | 70    | 77    | 50    | 65    | 50    | 40    | 10    | 10    | 462   | 578    |
| Commercial Downtown  | 25  | 36  | 39    | 19    | 0     | 0     | 0     | 19    | 0     | 0     | 0     | 113   | 138    |
| School               | 40  | 60  | 20    | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 80    | 120    |
| Total                | 594 | 397 | 371   | 359   | 327   | 300   | 312   | 253   | 228   | 152   | 127   | 2,826 | 3,420  |
| Aggregate Total      | 594 | 991 | 1,362 | 1,721 | 2,048 | 2,348 | 2,660 | 2,913 | 3,141 | 3,293 | 3,420 |       |        |

| WATER AVAILABILITY CHARGE - PAID AT TIME OF PLATTING |     |       |       |       |       |       |       |       |       |       |       |       |       |
|--|-----|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| Residential  | 767 | 250   | 250   | 250   | 250   | 220   | 170   | 100   | 60    | 40    | 36    | 1,626 | 2,393 |
| Commercial   | 86  | 40    | 50    | 70    | 77    | 50    | 65    | 50    | 40    | 30    | 20    | 492   | 578   |
| School   | 40  | 0     | 20    | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 20    | 60    |
| Total  | 893 | 290   | 320   | 320   | 327   | 270   | 235   | 150   | 100   | 70    | 56    | 2,138 | 3,031 |
| Aggregate Total                                      | 893 | 1,183 | 1,503 | 1,823 | 2,150 | 2,420 | 2,655 | 2,805 | 2,905 | 2,975 | 3,031 |       |       |

| SANITARY SEWER AVAILABILITY CHARGE - PAID AT TIME OF PLATTING |     |       |       |       |       |       |       |       |       |       |       |       |       |
|---|-----|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| Residential   | 694 | 250   | 250   | 250   | 250   | 220   | 170   | 130   | 90    | 86    | 29    | 1,725 | 2,419 |
| Residential Downtown  | 28  | 11    | 12    | 20    | 0     | 0     | 57    | 14    | 23    | 0     | 0     | 137   | 165   |
| Commercial  | 116 | 40    | 50    | 70    | 77    | 50    | 65    | 50    | 40    | 10    | 10    | 462   | 578   |
| Commercial - Downtown   | 25  | 36    | 39    | 19    | 0     | 0     | 0     | 19    | 0     | 0     |       | 113   | 138   |
| School  | 40  | 60    | 20    | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 80    | 120   |
| Total   | 903 | 397   | 371   | 359   | 327   | 270   | 292   | 213   | 153   | 96    | 39    | 2,517 | 3,420 |
| Aggregate Total   | 903 | 1,300 | 1,671 | 2,030 | 2,357 | 2,627 | 2,919 | 3,132 | 3,285 | 3,381 | 3,420 |       |       |

**Utility Rates** 

Chart 4 City of Lake Elmo, MN Estimated Residential Equivalent Units Platted and Connected to <u>Sanitary Sewer</u>



Chart 5 City of Lake Elmo, MN Estimated Residential Equivalent Units Platted and Connected to Water



The estimates for future growth from development, shown in residential equivalent units in **Chart 4 and Chart 5**, was prepared by City staff.

The data was provided to Northland as an input for the study and this report.

The estimates for growth, and annual units platted and connected, is an important input for estimating future revenue.

Revenue from increased residential equivalent units comes from a one time payment of the City's availability charge and connection charge and then from ongoing payment for use of the systems. The availability charge is paid at time of platting and the connection charge at time of connection.

#### TABLE F

City of Lake Elmo, MN

Water Fund

| Fees and Cha | arges and | Customer | Data |
|--------------|-----------|----------|------|
|--------------|-----------|----------|------|

|   | Actual      |             |             |             | Projected   |             |             |             |             |             |             |             |
|---|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
|   | 2015        | 2016        | 2017        | 2018        | 2019        | 2020        | 2021        | 2022        | 2023        | 2024        | 2025        | 2026        |
| Customer Units Billed (Quarterly Average)               |             |             |             |             |             |             |             |             |             |             |             |             |
| Residential customer units                              | 1,115       | 1,250       | 1,469       | 1,719       | 1,969       | 2,219       | 2,469       | 2,719       | 2,909       | 3,069       | 3,199       | 3,309       |
| Commercial and school customer units                    | 52          | 54          | 110         | 150         | 220         | 290         | 367         | 417         | 482         | 532         | 572         | 602         |
| Total customer units                                    | 1,167       | 1,304       | 1,579       | 1,869       | 2,189       | 2,509       | 2,836       | 3,136       | 3,391       | 3,601       | 3,771       | 3,911       |
| Total Volume Sold Per Year in Thousand of Gallons (Gal) |             |             |             |             |             |             |             |             |             |             |             |             |
| Residential Usage per 1,000 gallons:                    |             |             |             |             |             |             |             |             |             |             |             |             |
| Tier 1: 0-15,000 gallons                                | 24,007      | 35,668      | 40,301      | 47,160      | 54,018      | 60,877      | 67,735      | 74,594      | 79,806      | 84,196      | 87,762      | 90,780      |
| Tier 2: 15,001-30,000 gallons                           | 50,000      | 74,287      | 83,936      | 98,220      | 112,505     | 126,789     | 141,074     | 155,358     | 166,215     | 175,357     | 182,785     | 189,070     |
| Tier 3: 30,001-50,000 gallons                           | 10,000      | 14,857      | 16,787      | 19,644      | 22,501      | 25,358      | 28,215      | 31,072      | 33,243      | 35,071      | 36,557      | 37,814      |
| Subtotal  | 84,007      | 124,812     | 141,024     | 165,024     | 189,024     | 213,024     | 237,024     | 261,024     | 279,264     | 294,624     | 307,104     | 317,664     |
| Commercial Usage per 1,000 gallons                      |             |             |             |             |             |             |             |             |             |             |             |             |
| Tier 1: 0-15,000 gallons                                | 8,000       | 1,814       | 3,553       | 4,846       | 7,107       | 9,368       | 11,856      | 13,471      | 15,570      | 17,186      | 18,478      | 19,447      |
| Tier 2: 15,001-30,000 gallons                           | 10,000      | 2,268       | 4,442       | 6,057       | 8,884       | 11,710      | 14,819      | 16,838      | 19,463      | 21,482      | 23,097      | 24,309      |
| Tier 3: 30,001-50,000 gallons                           | 2,000       | 636         | 1,245       | 1,697       | 2,490       | 3,282       | 4,153       | 4,719       | 5,454       | 6,020       | 6,473       | 6,812       |
| Subtotal  | 20,000      | 4,718       | 9,240       | 12,600      | 18,480      | 24,360      | 30,828      | 35,028      | 40,488      | 44,688      | 48,048      | 50,568      |
| Total Volume Billed (in thousand of gallons)            | 104,007     | 129,530     | 150,264     | 177,624     | 207,504     | 237,384     | 267,852     | 296,052     | 319,752     | 339,312     | 355,152     | 368,232     |
| Average Volume Per Month Customer Per 1,000 gallons     | 7.43        | 8.28        | 7.93        | 7.92        | 7.90        | 7.88        | 7.87        | 7.87        | 7.86        | 7.85        | 7.85        | 7.85        |
| Connections (Number of REC)                             | 120         | 220         | 200         | 220         | 220         | 277         | 200         | 255         | 210         | 170         | 140         | 10          |
| Availability Charge (Number of PEC)                     | 130         | 239         | 290         | 220         | 220         | 527<br>277  | 270         | 233         | 150         | 1/0         | 140         | 10          |
|   |             |             |             |             |             |             |             |             |             |             |             |             |
| Charges for Service Fees (per 1,000 gallons)            |             |             |             |             |             |             |             |             |             |             |             |             |
| Residential quarterly base fee                          | \$25.00     | \$20.00     | \$20.00     | \$20.60     | \$21.22     | \$21.85     | \$22.51     | \$23.19     | \$23.88     | \$24.60     | \$25.34     | \$26.10     |
| Residential Tier 1: 0-15,000 gallons                    | \$2.14      | \$2.00      | \$2.00      | \$2.06      | \$2.12      | \$2.19      | \$2.25      | \$2.32      | \$2.39      | \$2.46      | \$2.53      | \$2.61      |
| Residential Tier 2: 15,001–30,000 gallons               | \$2.86      | \$2.60      | \$2.40      | \$2.47      | \$2.55      | \$2.62      | \$2.70      | \$2.78      | \$2.87      | \$2.95      | \$3.04      | \$3.13      |
| Residential Tier 3: 30,001-50,000 gallons               | \$3.77      | \$3.38      | \$2.88      | \$2.97      | \$3.06      | \$3.15      | \$3.24      | \$3.34      | \$3.44      | \$3.54      | \$3.65      | \$3.76      |
| Commercial quarterly base fee                           | \$25.00     | \$25.00     | \$25.00     | \$25.75     | \$26.52     | \$27.32     | \$28.14     | \$28.98     | \$29.85     | \$30.75     | \$31.67     | \$32.62     |
| Commercial Tier 1: 0-15,000 gallons                     | \$3.11      | \$3.11      | \$3.11      | \$3.20      | \$3.30      | \$3.40      | \$3.50      | \$3.61      | \$3.71      | \$3.82      | \$3.94      | \$4.06      |
| Commercial Tier 2: 15,001-30,000 gallons                | \$3.26      | \$3.26      | \$3.26      | \$3.36      | \$3.46      | \$3.56      | \$3.67      | \$3.78      | \$3.89      | \$4.01      | \$4.13      | \$4.25      |
| Commercial Tier 3: 30,001-50,000 gallons                | \$3.77      | \$3.77      | \$3.77      | \$3.88      | \$4.00      | \$4.12      | \$4.24      | \$4.37      | \$4.50      | \$4.64      | \$4.78      | \$4.92      |
| Development Fees  |             |             |             |             |             |             |             |             |             |             |             |             |
| Connection charge Per REC Unit                          | \$1,000     | \$1,000     | \$1,000     | \$1,000     | \$1,000     | \$1,000     | \$1,000     | \$1,000     | \$1,000     | \$1,000     | \$1,000     | \$1,000     |
| Availability charge Per REC Unit                        | \$3,000     | \$3,000     | \$3,000     | \$3,000     | \$3,000     | \$3,000     | \$3,000     | \$3,000     | \$3,000     | \$3,000     | \$3,000     | \$3,000     |
| Annual Revenue  |             |             |             |             |             |             |             |             |             |             |             |             |
| Base charges  | \$116,700   | \$105,400   | \$128,520   | \$157,096   | \$190,453   | \$225,670   | \$263,617   | \$300,507   | \$335,433   | \$367,388   | \$396,651   | \$423,947   |
| Usage charges   | \$297,095   | \$330,132   | \$360,619   | \$440,673   | \$533,950   | \$632,428   | \$738,498   | \$841,763   | \$939,367   | \$1,028,702 | \$1,110,524 | \$1,186,876 |
| Total Charges for Service Fees                          | \$413,795   | \$435,532   | \$489,139   | \$597,769   | \$724,403   | \$858,098   | \$1,002,114 | \$1,142,270 | \$1,274,800 | \$1,396,090 | \$1,507,175 | \$1,610,822 |
| Connection charges                                      | \$130,000   | \$239,000   | \$290,000   | \$320,000   | \$320,000   | \$327,000   | \$300,000   | \$255,000   | \$210,000   | \$170,000   | \$140,000   | \$10,000    |
| Availability charges                                    | \$1,410,000 | \$963,000   | \$870,000   | \$960,000   | \$960,000   | \$981,000   | \$810,000   | \$705,000   | \$450,000   | \$300,000   | \$210,000   | \$30,000    |
| Total Development Fees                                  | \$1,540,000 | \$1,202,000 | \$1,160,000 | \$1,280,000 | \$1,280,000 | \$1,308,000 | \$1,110,000 | \$960,000   | \$660,000   | \$470,000   | \$350,000   | \$40,000    |
| Total Revenue   | \$1,953,795 | \$1,637,532 | \$1,649,139 | \$1,877,769 | \$2,004,403 | \$2,166,098 | \$2,112,114 | \$2,102,270 | \$1,934,800 | \$1,866,090 | \$1,857,175 | \$1,650,822 |
|   |             |             |             |             |             |             |             |             |             |             | 20          |             |

#### TABLE G

City of Lake Elmo, MN

Sanitary Sewer Fund

Fees and Charges and Customer Data

|   | Act             | tua                        | Projected                  |                            |                         |                               |                                     |                          |                             |                                |                              |                        |
|---|-----------------|----------------------------|----------------------------|----------------------------|-------------------------|-------------------------------|-------------------------------------|--------------------------|-----------------------------|--------------------------------|------------------------------|------------------------|
|   | 2015            | 2016                       | 2017                       | 2018                       | 2019                    | 2020                          | 2021                                | 2022                     | 2023                        | 2024                           | 2025                         | 2026                   |
|   |                 |                            |                            |                            |                         |                               |                                     |                          |                             |                                |                              |                        |
| Customer Units Billed (Quarterly Average)                 | 02              | 227                        | EAE                        | 806                        | 1.069                   | 1 2 2 0                       | 1 500                               | 1 0 2 0                  | 2 0.95                      | 2 260                          | 2 457                        | 2 500                  |
|   | 02              | 527                        | 545<br>01                  | 217                        | 1,008                   | 1,550                         | 1,300                               | 1,050                    | 2,083                       | 2,209                          | 2,437                        | 2,399                  |
|   | 57              | 97<br>424                  | 626                        | 1.022                      | 1 204                   | 415                           | 492                                 | 242                      | 2 602                       | 2045                           | 2 172                        | 20                     |
| Total customer units                                      | 119             | 424                        | 020                        | 1,025                      | 1,594                   | 1,755                         | 2,080                               | 2,560                    | 2,092                       | 2,945                          | 5,175                        | 5,525                  |
| Total Volume Sold Per Year in Thousand of Gallons (Gal)   |                 |                            |                            |                            |                         |                               |                                     |                          |                             |                                |                              |                        |
| Residential Tier 1: per 1,000 gallons                     | 3,444           | 13,875                     | 26,160                     | 38,688                     | 51,264                  | 64,224                        | 76,224                              | 88,224                   | 100,080                     | 108,912                        | 117,936                      | 124,752                |
| Less Residential Tier Volume included in base             |                 |                            | (21,800)                   | (32,240)                   | (42,720)                | (53,520)                      | (63,520)                            | (73,520)                 | (83,400)                    | (90,760)                       | (98,280)                     | (103,960)              |
| Net Residential Volume Billed                             |                 |                            | 4,360                      | 6,448                      | 8,544                   | 10,704                        | 12,704                              | 14,704                   | 16,680                      | 18,152                         | 19,656                       | 20,792                 |
| Commercial Tier 1: per 1,000 gallons                      | 3,146           | 4,116                      | 3,888                      | 10,416                     | 15,648                  | 19,920                        | 23,616                              | 26,016                   | 29,136                      | 32,448                         | 34,368                       | 34,848                 |
| Less Commiercial Tier Volume included in base             |                 |                            |                            |                            |                         |                               |                                     |                          |                             |                                |                              |                        |
| Net Commercial Volume Billed                              |                 |                            | 3,888                      | 10,416                     | 15,648                  | 19,920                        | 23,616                              | 26,016                   | 29,136                      | 32,448                         | 34,368                       | 34,848                 |
| Total Volume Billed (in thousand of gallons)              | 6,590           | 17,991                     | 8,248                      | 16,864                     | 24,192                  | 30,624                        | 36,320                              | 40,720                   | 45,816                      | 50,600                         | 54,024                       | 55,640                 |
| Average Volume Per Month Customer Per 1,000 gallons       | 4.61            | 3.54                       | 4.00                       | 4.00                       | 4.00                    | 4.00                          | 4.00                                | 4.00                     | 4.00                        | 4.00                           | 4.00                         | 4.00                   |
| Connections (Number of REC)                               | 130             | 301                        | 397                        | 371                        | 359                     | 327                           | 300                                 | 312                      | 253                         | 228                            | 152                          | 10                     |
| Availability Charge (Number of REC)                       | 498             | 374                        | 350                        | 320                        | 320                     | 327                           | 270                                 | 235                      | 180                         | 130                            | 96                           | 10                     |
| Availability Charge (Number of REC) - Downtown            | -               | 70                         | 47                         | 51                         | 39                      | -                             | -                                   | 57                       | 33                          | 23                             | _                            | -                      |
| Farly Incentive Units Included Above (Pay at 50% of Rate) |                 | 70                         | 47                         | 51                         | 39                      | _                             | _                                   | 57                       | 33                          | 23                             | _                            | _                      |
|   |                 | 70                         | -17                        | 51                         |                         |                               |                                     | 57                       | 55                          | 25                             |                              |                        |
| Charges for Service Fees                                  |                 |                            |                            |                            |                         |                               |                                     |                          |                             |                                |                              |                        |
| Residential quarterly base fee (first 10 units)           | \$0.00          | \$0.00                     | \$52.50                    | \$53.03                    | \$53.56                 | \$54.09                       | \$54.63                             | \$55.18                  | \$55.73                     | \$56.84                        | \$57.98                      | \$59.14                |
| Residential usage per 1.000 gallons:                      | \$4 50          | \$4 50                     | \$4 50                     | \$4 55                     | \$4 59                  | \$4 64                        | \$4.68                              | \$473                    | \$4.78                      | \$4.87                         | \$4 97                       | \$5.07                 |
| Commercial guarterly base fee                             | \$0.00          | \$0.00                     | \$0.00                     | \$0.00                     | \$0.00                  | \$0.00                        | \$0.00                              | \$0.00                   | \$0.00                      | \$0.00                         | \$0.00                       | \$0.00                 |
| Commercial usage per 1,000 gallons:                       | \$4.50          | \$4.50                     | \$4.50                     | \$4.55                     | \$4.59                  | \$4.64                        | \$4.68                              | \$4.73                   | \$4.78                      | \$4.87                         | \$4.97                       | \$5.07                 |
|   |                 |                            |                            |                            |                         |                               |                                     |                          |                             |                                |                              |                        |
| Development Fees  |                 |                            |                            |                            |                         |                               |                                     |                          |                             |                                |                              |                        |
| Connection charge Per REC Unit                            | \$1,000         | \$1,000                    | \$1,000                    | \$1,000                    | \$1,000                 | \$1,000                       | \$1,000                             | \$1,000                  | \$1,000                     | \$1,000                        | \$1,000                      | \$1,000                |
| Availability charge Per REC Unit                          | \$3,000         | \$3,000                    | \$3,000                    | \$3,000                    | \$3,000                 | \$3,000                       | \$3,000                             | \$3,000                  | \$3,000                     | \$3,000                        | \$3,000                      | \$3,000                |
| SAC Charge (pass-thru payable to Met Council)             | \$2,485         | \$2,485                    | \$2,485                    | \$2,485                    | \$2,485                 | \$2,485                       | \$2,485                             | \$2,485                  | \$2,485                     | \$2,485                        | \$2,485                      | \$2,485                |
| Annual Bournaus   |                 |                            |                            |                            |                         |                               |                                     |                          |                             |                                |                              |                        |
| Base charges  | \$0             | \$0                        | \$114.450                  | \$170.953                  | \$228.788               | \$280 101                     | \$3/17 021                          | \$405 669                | \$464 787                   | \$515 920                      | \$569.840                    | \$614 829              |
| base charges  | \$0<br>\$20.655 | 04<br>0 0 0 0 0            | \$114,450<br>¢27,116       | \$170,955<br>\$76.647      | \$220,700<br>\$111.052  | \$209,494<br>¢1/109/          | \$547,021                           | \$403,009                | \$404,/0/<br>¢219.956       | \$313,920                      | \$209,040                    | \$014,629              |
| Total Charges for Service Food                            | \$29,000        | \$80,960                   | \$57,110<br>\$151 566      | \$70,047                   | \$111,052               | \$141,904<br>¢ <b>421 479</b> | \$170,070                           | \$192,307                | \$210,030<br>\$693 643      | \$240,342<br>\$763,463         | \$200,490<br><b>¢929,220</b> | \$202,031              |
| Connection charges  | \$130,000       | \$266,000                  | \$131,300<br>\$272,500     | \$241,399<br>\$245 500     | \$333,040<br>\$320 500  | \$431,4/0<br>\$277,000        | \$300,000                           | \$330,230<br>\$383 500   | \$226 500                   | \$7 <b>02,402</b><br>\$216,500 | \$030,330<br>\$152,000       | \$10,000               |
| Availability charge Per REC Unit                          | \$1.30,000      | \$∠00,000<br>\$1,017,000   | \$373,300                  | \$883 500                  | \$339,300<br>\$901 500  | \$981 000                     | \$300,000                           | \$619 500                | \$490,500                   | \$255 500                      | \$288.000                    | \$ 30 000<br>\$ 20 000 |
| Availability charge Per REC Unit Downtown                 |                 | \$1,017,000<br>\$10 E00    | \$9/9,000<br>\$17 EEA      | \$000,000<br>\$75,000      | \$21 AEA                | \$21 AEA                      | \$010,000<br>\$01 0E0               | \$20 600<br>\$019,500    | \$4750,500<br>\$47550       | 4222,200<br>000 01/2           | ₽∠00,000<br>¢⊿0 ∩∩∩          | 100,000<br>¢10 000     |
| Total Development Foor                                    | \$1 624 000     | \$1 202 E00                | \$1,350<br>\$1 370 550     | \$2,200                    | \$31,050<br>\$1 272 0E0 | \$1 330 0E0                   | \$31,050<br>\$1 1/1 050             | \$39,000<br>\$000 600    | ۵۹۹۹,350<br><b>¢771 БЕЛ</b> | \$620 000                      | \$488 000                    | \$99 000               |
| Total Revenue   | \$1,024,000     | \$1,233,300<br>\$1,274,460 | \$1,370,330<br>\$1,573,114 | \$1,234,200<br>\$1,501,700 | \$1,272,030             | \$1,339,090<br>\$1,770 E20    | \$1,141,030<br>\$1,659,1 <i>4</i> 7 | \$342,000<br>\$1 5/0 854 | \$771,330<br>\$1755 107     | \$1 382 462                    | \$1 326 220                  | 400,000<br>¢021 200    |
| i otal Nevellue   | #1,055,055      | φ1,3/4,400                 | #1,322,110                 | φ <b>1</b> ,301,733        | #1,011,090              | φ <b>1</b> ,770,320           | # <b>1,0</b> 30,147                 | φ <b>1</b> , 340,030     | Ψ <b>1,4</b> 33,132         | #1,302,40Z                     | # <b>1</b> ,320,330          | #30 <del>4</del> ,000  |

Note: The Availability charger per REC Unit is broken-out separately for the "Downtown" because the charge to the Dowtown units is spread over 20 years. Beginning in 2017, the base charge includes 10 units.

#### Table H

City of Lake Elmo, MN

#### Storm Water Fund

Fees and Charges and Customer Data

|  | Actu      | ial       |                    |           |                    |                  | Proj             | ected     |           |                   |                   |             |
|--|-----------|-----------|--------------------|-----------|--------------------|------------------|------------------|-----------|-----------|-------------------|-------------------|-------------|
|  | 2015      | 2016      | 2017               | 2018      | 2019               | 2020             | 2021             | 2022      | 2023      | 2024              | 2025              | 2026        |
| Customer Units Billed (Quarterly Average)      |           |           |                    |           |                    |                  |                  |           |           |                   |                   |             |
| Residential units billed                       | 2,602     | 2,742     | 2,861              | 3,111     | 3,361              | 3,611            | 3,861            | 4,111     | 4,301     | 4,461             | 4,591             | 4,701       |
| Commercial residential equivalent units billed | 1,685     | 1,695     | 1,922              | 2,045     | 2,261              | 2,476            | 2,713            | 2,867     | 3,068     | 3,222             | 3,345             | 3,437       |
| Total residential equivalent units billed      | 4,287     | 4,437     | 4,783              | 5,156     | 5,622              | 6,087            | 6,574            | 6,978     | 7,369     | 7,683             | 7,936             | 8,138       |
| Charges for Service Fees                       | \$50.00   | \$50.00   | \$50.00            | \$55.00   | \$60.00            | \$65.00          | \$75.00          | \$85.00   | \$95.00   | \$105.00          | \$115.00          | ¢125.00     |
| Commercial fee                                 | \$50.00   | \$50.00   | \$50.00<br>\$50.00 | \$55.00   | \$60.00<br>\$60.00 | \$65.00          | \$75.00          | \$85.00   | \$95.00   | \$105.00          | \$115.00          | \$125.00    |
| Annual Revenue<br>Base charges                 | \$214,350 | \$221,850 | \$239,146          | \$283,587 | \$337,303          | \$395,676        | \$493,086        | \$593,171 | \$700,025 | \$806,681         | \$912,626         | \$1,017,285 |
| lotal Revenue                                  | \$214,350 | \$221,850 | \$ <b>2</b> 59,146 | \$283,587 | <b>\$357,303</b>   | <b>\$332'0\0</b> | <b>\$493,086</b> | \$283'T\T | \$700,025 | <b>\$800,68</b> 1 | <b>\$</b> 315,656 | \$1,U17,285 |

Note: The commercial residential equivalents units (REU) billed are based on a factor of 3.08X the amount billed for a single REU.



Chart 6 City of Lake Elmo, MN Projected Volume of Water and Sanitary Sewer (Thousands of Gallons)

The estimated annual gallons of volume will increase as more customers connect to the water and sanitary sewer systems.

This report assumes that the average annual usage per customer for residential and commercial remains fairly constant.

### **Financial Plans**

### **FINANCIAL PLANS**

Based on historical financial performance, estimated utility rates, and future capital projects, financial plans (proforma) have been prepared for each the utility funds.

#### **Key Assumptions**

The financial plans for each utility funds was developed based on several key assumptions which are as follows:

- Operating expenditures, including personnel costs and materials supplies and all other operating expense will increase by approximately 2.0% annually along with other adjustments as prepared by TKDA, consultant to the City. The City contracted with TKDA to perform a review of the City's operations for the utility systems and to provide input into future estimated capital improvement projects.
- No change in existing tier structure for fees and charges.
- Depreciation is estimated based on estimated capital improvements with new assets assumed to be depreciated over a 40 year term. Information on calculation of net capital assets, including depreciation is included in the Appendix.
- Current capital improvement plan will be implemented at estimated project costs and estimated sources of funding as included in this report. This includes an increase in future debt service for payment on bonds to be issued.
- Utility fees for use of the system are assumed to increase for water and sanitary sewer services, beginning in year 2018, see **Table B** on page 3 for annual per-

centage increases for water and sewer fees and the fee adjustment for storm water. The annual rate increase is assumed on the quarterly base fee and usage fees only. The annual fee for storm water is assumed to increase by \$5.00 per year, beginning in year 2018.

- Connection and availability charges are assumed to remain constant for years 2017-2026. Revenue from these charges is used to pay for the system, including the planned capital projects and related debt service.
- The estimated utility fees and charges are shown to be at a level that is adequate to maintain cash balances in the funds sufficient to cover the following over the next five years: 1) restricted cash for planned capital;
  2) restricted cash for debt service/calling of bonds; and 3) unrestricted cash available equivalent to 35-50% of anticipated operating expenses.

### WATER FUND

#### **Fund Description**

The Water Fund is used to account for the operating and capital improvement costs of the water utility system.

#### Background

The Water Fund is in sound financial condition. Future financial performance will be impacted by the timing of development of land in the City and the timing of receipt of development fees that will support debt service on the infrastructure and receipt of charges for service for usage of the system.

### Source of Funds

There are two major source of funds: 1) collection of charges for service fees (base fee and volume usage fees) and 2) development fees collected at time of platting and time of connection to the system. Revenue from charges for service fees will increase as the number of customers increases and the volume of water sold increases.

The financial plan assumes no change in the City's existing rate structure and assumes annual rates increase of 3.0% beginning in year 2018. The City adopted reductions to the 2017 fee schedule, compared to prior year, resulting in a need to plan for higher increase in the future.

Beginning in 2017, the City is no longer depositing the receipt of revenue from a rental fee for access to the City's water tower by communication companies to the Water Fund, this represented about a \$50,000 reduction in annual revenue to the Water Fund.

Interest income earned on cash balance is recorded as revenue. The investment earnings rate is estimated to be

0.5% for future years.

Special assessments levied for water infrastructure improvements is recorded as revenue in the Water Fund.

### **Use of Funds**

The use of funds is to pay for the operation of the water system, interest and fiscal expense on debt, depreciation, and authorized transfers to other funds that may occur from time to time. Principal payments on bonds supported by the Water Fund result in a reduction of liability for the Fund. Operating expense line item details can be found in **Table I-3** on page 28.

### Transfers

The financial plan does not anticipate any future transfers in or out of funds from the Water Fund to other city funds. Presently the City does not charge the utility funds for General Fund overhead but does directly charge the fund for administrative staff time.

### **Balance Sheet Items**

The financial plan includes estimated assets and liabilities, this includes estimated annual year-end cash balance. **Table I-2** on page 27 provides a detailed summary on estimated change in cash year by year. The City reported \$3.4 million as receivable from other governments (the State of Minnesota) at the end of 2016. This receivable was collected in 2017 resulting an increase in cash balance.

## Financial Plans WATER FUND

#### Table I-1

City of Lake Elmo, MN

Water Fund Pro Forma

| P | ro | FO | rm | a |  |
|---|----|----|----|---|--|
| _ |    |    |    | - |  |

|  | Actual       |             |             |             | Projected   |             |             |              |             |              |              |              |  |
|--|--------------|-------------|-------------|-------------|-------------|-------------|-------------|--------------|-------------|--------------|--------------|--------------|--|
|  | 2015         | 2016        | 2017        | 2018        | 2019        | 2020        | 2021        | 2022         | 2023        | 2024         | 2025         | 2026         |  |
| Source of Funds                        |              |             |             |             |             |             |             |              |             |              |              |              |  |
| Charges for service fees               | 441.563      | 269,108     | 489,139     | 597,769     | 724,403     | 858.098     | 1.002.114   | 1.142.270    | 1.274.800   | 1.396.090    | 1.507.175    | 1.610.822    |  |
| Charges for service fees - meters      | 55,435       | 244,260     | 53,000      | 66,000      | 57,847      | 60,252      | 62,824      | 65,577       | 72.035      | 77.078       | 82,473       | 82,473       |  |
| Special assessments                    | · -          | 11.334      | 132,598     | 111.077     | 108,550     | 178.241     | 175,713     | 173,186      | 169,556     | 163.019      | 160.724      | 158.429      |  |
| Intergovernmental                      |              | 525         |             | ,           |             |             |             |              |             | ,            |              | ,            |  |
| Investment income                      | 26.985       | 13.987      | 20.000      | 17.640      | 19.682      | 16.201      | 20.421      | 23.899       | 25.483      | 25.285       | 24.066       | 21.674       |  |
| Contributions and donations            |              |             |             |             |             |             | ,           |              | ,           |              | ,            | , :          |  |
| Water availability charge              | 1,237,500    | 979.500     | 870.000     | 960.000     | 960.000     | 981.000     | 810.000     | 705.000      | 450.000     | 300.000      | 210.000      | 30.000       |  |
| Water connection fee                   | 66.000       | 244.500     | 290.000     | 320.000     | 320.000     | 327.000     | 300.000     | 255.000      | 210.000     | 170.000      | 140.000      | 10.000       |  |
| Rents/leases                           | 49,742       | 52,526      | 250,000     | -           | -           | -           | -           | -            |             | -            | -            |              |  |
| Transfer in from other funds           | 84 569       | 01,010      |             |             |             |             |             |              |             |              |              |              |  |
| Capital contributions                  | 01,000       | 3 443 636   |             |             |             |             |             |              |             |              |              |              |  |
| Total Source of Funds                  | 1,961,794    | 5,259,376   | 1,854,737   | 2,072,485   | 2,190,482   | 2,420,790   | 2,371,073   | 2,364,931    | 2,201,874   | 2,131,471    | 2,124,438    | 1,913,398    |  |
| lise of Funds                          |              |             |             |             |             |             |             |              |             |              |              |              |  |
| Operating and other expense            | 442 214      | 559 789     | 636 871     | 681 430     | 638 312     | 544 313     | 566 535     | 617 653      | 596 122     | 623.085      | 680 918      | 680 965      |  |
| Interest and fiscal expense            | 363 202      | 237 691     | 273 321     | 300 775     | 292.041     | 303 570     | 380 983     | 453 122      | 437 381     | 435 852      | 396,000      | 358 625      |  |
| Depreciation                           | 557 627      | 612352      | 654.045     | 666 233     | 699.058     | 773 808     | 850 558     | 869 683      | 895 / 33    | 896 308      | 901 308      | 906 308      |  |
| Transfer out to other funds            | 291 /13      | 40.427      | 054,045     | 000,233     | 055,058     | 775,808     | 850,558     | 805,085      | 899,499     | 850,508      | 501,508      | 500,508      |  |
| Total Use of Funds                     | 1 654 456    | 1 450 259   | 1 564 237   | 1 648 438   | 1 629 411   | 1 621 690   | 1 798 076   | 1 940 457    | 1 928 936   | 1 955 245    | 1 978 226    | 1 945 898    |  |
|  | 1,034,430    | 1,450,255   | 1,504,257   | 1,040,450   | 1,029,411   | 1,021,050   | 1,7 50,070  | 1,540,457    | 1,520,550   | 1,555,245    | 1,570,220    | 1,545,650    |  |
| Change in net assets                   | 307,338      | 3,809,117   | 290,500     | 424,047     | 561,071     | 799,100     | 572,997     | 424,474      | 272,938     | 176,227      | 146,212      | (32,500)     |  |
| Prior period adjustment                | (81,881)     |             |             |             |             |             |             |              |             |              |              |              |  |
| Net Position, End of Year              | 9,585,532    | 13,394,649  | 13,685,149  | 14,109,196  | 14,670,268  | 15,469,367  | 16,042,364  | 16,466,838   | 16,739,776  | 16,916,003   | 17,062,215   | 17,029,715   |  |
|  |              |             |             |             |             |             |             |              |             |              |              |              |  |
| Assets                                 |              |             |             |             |             |             |             |              |             |              |              |              |  |
| Cash and investments                   | 2,038,821    | 135,048     | 3,527,975   | 3,936,476   | 3,240,120   | 4,084,284   | 4,779,786   | 5,096,536    | 5,057,000   | 4,813,129    | 4,334,768    | 3,643,187    |  |
| Cash and investments escrow            | -            |             |             |             |             |             |             |              |             |              |              |              |  |
| Due from other governments             |              | 3,432,485   |             |             |             |             |             |              |             |              |              |              |  |
| Special assessments receivable         | 487,294      | 360,690     | 1,105,206   | 1,028,576   | 1,851,946   | 1,730,316   | 1,608,686   | 1,487,056    | 1,366,529   | 1,250,061    | 1,133,594    | 1,017,127    |  |
| Other assets                           | 358,474      | 130,481     | 130,481     | 130,481     | 130,481     | 130,481     | 130,481     | 130,481      | 130,481     | 130,481      | 130,481      | 130,481      |  |
| Capital assets                         | 19,759,938   | 25,947,871  | 27,615,598  | 28,103,098  | 29,416,098  | 32,406,098  | 35,476,098  | 36,241,098   | 37,271,098  | 37,306,098   | 37,506,098   | 37,706,098   |  |
| Less accumulated depreciation          | (3,774,797)  | (4,387,149) | (5,041,194) | (5,707,427) | (6,406,485) | (7,180,292) | (8,030,850) | (8,900,533)  | (9,795,965) | (10,692,273) | (11,593,581) | (12,499,888) |  |
| Deferred outflows of resources         |              | 102,405     |             |             |             |             |             |              |             |              |              |              |  |
| Total Assets and Deferred Outflows     | 18,869,730   | 25,721,831  | 27,338,066  | 27,491,204  | 28,232,161  | 31,170,887  | 33,964,201  | 34,054,638   | 34,029,142  | 32,807,496   | 31,511,361   | 29,997,004   |  |
| Liabilities                            |              |             |             |             |             |             |             |              |             |              |              |              |  |
| Due to other funds and government      |              | 8,306       |             |             |             |             |             |              |             |              |              |              |  |
| Unearned revenue                       | 164.000      | 379,000     | 505.000     | 606.000     | 707.000     | 757.000     | 807.000     | 807.000      | 807.000     | 807.000      | 807.000      | 807.000      |  |
| Net Unamortized Prem/Discount          | 67,715       | 126,149     | 178.633     | 166,724     | 155,609     | 145,235     | 135.553     | 126,516      | 118.082     | 110,210      | 102.862      | 96.005       |  |
| Bonds pavable                          | 8.690.000    | 11.500.000  | 12.655.000  | 12.295.000  | 12.385.000  | 14.485.000  | 16.665.000  | 16.340.000   | 16.050.000  | 14.660.000   | 13.225.000   | 11.750.000   |  |
| Accounts payable / Other               | 362,483      | 294,284     | 294,284     | 294,284     | 294,284     | 294,284     | 294,284     | 294,284      | 294,284     | 294,284      | 294,284      | 294,284      |  |
| Deferred inflows of resources          | 202,105      | 19443       | 20 000      | 20,000      | 20,000      | 20,000      | 20,000      | 20 000       | 20 000      | 20 000       | 20 000       | 20 001       |  |
| Total Liabilities and Deferred Inflows | 9,284.198    | 12,327.182  | 13,652.917  | 13,382.008  | 13,561.893  | 15,701.519  | 17,921.837  | 17,587.800   | 17,289.366  | 15,891.494   | 14,449.146   | 12,967.290   |  |
| Total Liabilities and Net Assets       | 18.869.730   | 25.721.831  | 27.338.066  | 27.491.204  | 28.232.161  | 31.170.887  | 33.964.201  | 34.054.638   | 34.029.142  | 32.807.496   | 31.511.361   | 29.997.004   |  |
|  | 1 20,000,000 | 20,7 21,001 | I           | ,           | _0,_02,101  | 52,2.0,007  | 55,55 1,201 | 2 .,02 ,,030 | 5.,025,212  | 22,007,100   | 21,011,001   | _3,337,004   |  |
|  |              |             |             |             |             |             |             |              |             |              | 26           |              |  |

## Financial Plans WATER FUND

## Financial Plans WATER FUND

#### Table I-2 City of Lake Elmo, MN Water Fund Year-End Cash Balance

|  | Actu        | Actual Projected |             |           |             |             |             |             |             |             |             |             |
|--|-------------|------------------|-------------|-----------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
|  | 2015        | 2016             | 2017        | 2018      | 2019        | 2020        | 2021        | 2022        | 2023        | 2024        | 2025        | 2026        |
| Beginning Cash                                   | 4,465,686   | 2,038,821        | 135,048     | 3,527,975 | 3,936,476   | 3,240,120   | 4,084,284   | 4,779,786   | 5,096,536   | 5,057,000   | 4,813,129   | 4,334,768   |
| Plus operating revenues                          | 658,294     | 591,740          | 694,737     | 792,485   | 910,482     | 1,112,790   | 1,261,073   | 1,404,931   | 1,541,874   | 1,661,471   | 1,774,438   | 1,873,398   |
| Plus development revenues                        | 1,303,500   | 1,224,000        | 1,160,000   | 1,280,000 | 1,280,000   | 1,308,000   | 1,110,000   | 960,000     | 660,000     | 470,000     | 350,000     | 40,000      |
| Plus capital contributions                       | -           | 3,443,636        | -           | -         | -           | -           | -           | -           | -           | -           | -           | -           |
| Plus bond proceeds                               | 915,000     | 3,225,000        | 1,640,000   | 350,000   | 900,000     | 2,990,000   | 3,070,000   | 765,000     | 1,030,000   | -           |             |             |
| Less acquisition of capital assets               | (652,351)   | (6,187,933)      | (1,667,727) | (487,500) | (1,313,000) | (2,990,000) | (3,070,000) | (765,000)   | (1,030,000) | (35,000)    | (200,000)   | (200,000)   |
| Less principal on debt                           | (4,015,000) | (415,000)        | (485,000)   | (710,000) | (810,000)   | (890,000)   | (890,000)   | (1,090,000) | (1,320,000) | (1,390,000) | (1,435,000) | (1,475,000) |
| Less interest on debt                            | (356,613)   | (209,330)        | (273,321)   | (300,775) | (292,041)   | (303,570)   | (380,983)   | (453,122)   | (437,381)   | (435,852)   | (396,000)   | (358,625)   |
| Less operating and other costs                   | (448,803)   | (588,150)        | (636,871)   | (681,430) | (638,312)   | (544,313)   | (566,535)   | (617,653)   | (596,122)   | (623,085)   | (680,918)   | (680,965)   |
| Plus transfers in                                | 84,569      | -                | -           | -         | -           | -           | -           | -           | -           | -           | -           | -           |
| Less transfers out                               | (291,413)   | (40,427)         | -           | -         | -           | -           | -           | -           | -           | -           | -           | -           |
| Incr/decr in other assets and liabilities        | 375,952     | (2,947,309)      | 2,961,109   | 165,721   | (733,485)   | 161,256     | 161,948     | 112,593     | 112,093     | 108,595     | 109,120     | 109,611     |
| Change in cash                                   | (2,426,865) | (1,903,773)      | 3,392,927   | 408,501   | (696,356)   | 844,164     | 695,502     | 316,750     | (39,536)    | (243,870)   | (478,361)   | (691,581)   |
| Total Ending Cash                                | 2,038,821   | 135,048          | 3,527,975   | 3,936,476 | 3,240,120   | 4,084,284   | 4,779,786   | 5,096,536   | 5,057,000   | 4,813,129   | 4,334,768   | 3,643,187   |
|  |             |                  |             |           |             |             |             |             |             |             |             |             |
| Ending Cash Balance by Purpose                   |             |                  |             |           |             |             |             |             |             |             |             |             |
| Cash for next year planned capital               |             |                  | 137,500     | 413,000   | -           | -           | -           | -           | 35,000      | 200,000     | 200,000     | 200,000     |
| Cash for next year debt service                  | 624,330     | 758,321          | 1,010,775   | 1,102,041 | 1,193,570   | 1,270,983   | 1,543,122   | 1,757,381   | 1,825,852   | 1,831,000   | 1,833,625   | 1,839,656   |
| Restricted WAC                                   | 1,134,597   |                  | 2,038,985   | 2,102,279 | 1,774,394   | 2,530,033   | 2,927,838   | 3,041,094   | 2,884,605   | 2,441,670   | 1,960,661   | 1,263,024   |
| Unrestricted cash                                | 279,895     | (623,273)        | 340,715     | 319,156   | 272,156     | 283,268     | 308,826     | 298,061     | 311,543     | 340,459     | 340,483     | 340,507     |
| Total Ending Cash                                | 2,038,822   | 135,048          | 3,527,975   | 3,936,476 | 3,240,120   | 4,084,284   | 4,779,786   | 5,096,536   | 5,057,000   | 4,813,129   | 4,334,768   | 3,643,187   |
|  | -           |                  |             |           |             |             |             |             |             |             |             |             |
| Unrestricted cash as % of operating expenditures | 50.0%       | <b>-97.9%</b>    | 50.0%       | 50.0%     | 50.0%       | 50.0%       | 50.0%       | 50.0%       | 50.0%       | 50.0%       | 50.0%       | 50.0%       |

Notes:

1. The cash balance at year end 2016 includes an accounts receivable of \$3,432,485 in due from other governments. The 2017 cash balance includes (cash) collection of this receivable. The 2016 balance does not include any estimate for unspent bond proceeds. The Plan includes future bond issuance to fund project costs to be paid 100% from utility revenues, with the exception of year 2019 which includes bond proceeds to also fund the portion of project costs to be special assessed to benefiting property in the amount of \$900,000.

2. City policy guidelines provide that the City maintain unrestricted cash equal to 50% of operating expenditures (not including depreciation).

### Table I-3 City of Lake Elmo, MN

Water Fund

Operating and Other Expenses (Not Including Depreciation)

|                                    | Αςτι    | Jai     | Projected |         |         |         |         |         |         |         |         |         |  |  |
|------------------------------------|---------|---------|-----------|---------|---------|---------|---------|---------|---------|---------|---------|---------|--|--|
|                                    | 2015    | 2016    | 2017      | 2018    | 2019    | 2020    | 2021    | 2022    | 2023    | 2024    | 2025    | 2026    |  |  |
| Personnel Services                 |         |         |           |         |         |         |         |         |         |         |         |         |  |  |
| Full-time Salaries                 | 92,578  | 127,902 | 92,619    | 106,326 | 168,686 | 172,060 | 175,501 | 198,832 | 202,809 | 206,865 | 232,037 | 232,037 |  |  |
| PERA Contributions                 | 8,615   | 15,792  | 6,807     | 7,660   | 12,651  | 12,905  | 13,163  | 14,912  | 15,211  | 15,515  | 17,403  | 17,403  |  |  |
| FICA Contributions                 | 5,498   | 7,346   | 5,706     | 6,555   | 10,543  | 10,754  | 10,969  | 12,427  | 12,676  | 12,929  | 14,502  | 14,502  |  |  |
| Medicare Contributions             | 1,286   | 1,718   | 1,340     | 1,539   | 2,446   | 2,495   | 2,545   | 2,883   | 2,941   | 3,000   | 3,365   | 3,365   |  |  |
| Health\Dental Insurance            | 18,199  | 25,973  | 19,894    | 22,436  | 33,737  | 34,412  | 35,100  | 39,766  | 40,562  | 41,373  | 46,407  | 46,407  |  |  |
| Other                              | _       | 3,494   | 1,093     | 683     | -       | _       | _       | _       | _       | -       | _       | _       |  |  |
| Workers Compensation               | 2,471   | 1,904   | 5,526     | 5,892   | 6,747   | 6,882   | 7,020   | 7,953   | 8,112   | 8,275   | 9,281   | 9,281   |  |  |
| Total Personnel Services           | 128,647 | 184,129 | 132,985   | 151,091 | 234,810 | 239,508 | 244,298 | 276,773 | 282,311 | 287,957 | 322,995 | 322,995 |  |  |
| Supplies                           |         |         |           |         |         |         |         |         |         |         |         |         |  |  |
| Office Supplies                    | 1,933   | 771     | 700       | 800     | 801     | 858     | 918     | 982     | 1,051   | 1,124   | 1,203   | 1,203   |  |  |
| Printed Forms                      | 239     | 499     | 550       | 750     | 859     | 919     | 983     | 1,052   | 1,126   | 1,204   | 1,289   | 1,289   |  |  |
| Chemicals                          | 1,473   | 3,157   | 10,000    | 13,000  | 14,884  | 15,926  | 17,040  | 18,233  | 19,509  | 20,875  | 22,336  | 22,336  |  |  |
| Utility System Maintenance         | 25,257  | 25,014  | 20,000    | 26,000  | 28,623  | 30,626  | 32,770  | 35,064  | 37,518  | 40,145  | 42,955  | 42,955  |  |  |
| Water Meters & Supplies            | 82,344  | 105,477 | 106,000   | 132,000 | 115,694 | 120,503 | 125,648 | 131,153 | 90,044  | 96,347  | 103,091 | 103,091 |  |  |
| Other                              |         | 1,988   |           | 1,800   |         |         |         |         |         |         |         |         |  |  |
| Small Tools & Minor Equipment      | 5,016   | 3,955   | 3,500     | 10,800  | 5,725   | 6,125   | 6,554   | 7,013   | 7,504   | 8,029   | 8,591   | 8,591   |  |  |
| Total Supplies                     | 116,262 | 140,861 | 140,750   | 185,150 | 166,586 | 174,957 | 183,913 | 193,497 | 156,752 | 167,724 | 179,465 | 179,465 |  |  |
| Other Services and Charges         |         |         |           |         |         |         |         |         |         |         |         |         |  |  |
| Engineering Services               | 14,725  | 18,664  | 20,000    | 20,000  | 22,898  | 24,501  | 26,216  | 28,051  | 30,015  | 32,116  | 34,364  | 34,364  |  |  |
| Eng Svcs-Water Syst Master Plng    | -       | -       | -         | -       | -       | -       | -       | -       | -       | -       | -       | -       |  |  |
| Legal Services                     | 388     | 2,323   | 5,000     | 155,000 | 120,725 | 6,125   | 6,554   | 7,013   | 7,504   | 8,029   | 8,591   | 8,591   |  |  |
| Contract Services                  | 16,305  | 7,459   | 38,000    | 47,400  | 16,029  | 17,151  | 18,351  | 19,636  | 21,010  | 22,481  | 24,055  | 24,055  |  |  |
| Software Support                   | 4,774   | 5,660   | 16,479    | 37,133  | 9,988   | 10,188  | 10,391  | 10,599  | 10,811  | 11,027  | 11,248  | 11,248  |  |  |
| Telephone                          | 775     | 793     | 800       | 800     | 916     | 980     | 1,049   | 1,122   | 1,201   | 1,285   | 1,375   | 1,375   |  |  |
| Postage                            | 2,500   | 1,800   | 1,800     | 2,000   | 2,152   | 2,303   | 2,464   | 2,637   | 2,821   | 3,019   | 3,230   | 3,230   |  |  |
| Insurance                          | 6,799   | 8,975   | 10,000    | 12,000  | 11,449  | 12,250  | 13,108  | 14,026  | 15,007  | 16,058  | 17,182  | 17,182  |  |  |
| Electric Utility                   | 33,410  | 34,392  | 36,000    | 37,000  | 34,347  | 36,751  | 39,324  | 42,077  | 45,022  | 48,173  | 51,546  | 51,546  |  |  |
| Water Utility                      | 107,029 | 124,365 | 200,000   | -       | -       | -       | -       | -       | -       | -       | -       | -       |  |  |
| Repairs\Maint Imp Bldgs            | -       |         | -         | 2,000   | 2,040   | 2,081   | 2,122   | 2,165   | 2,208   | 2,252   | 2,297   | 2,343   |  |  |
| Repairs\Maint Imp Not Bldgs        | 7,116   | 10,800  | 8,000     | 28,000  | 11,449  | 12,250  | 13,108  | 14,026  | 15,007  | 16,058  | 17,182  | 17,182  |  |  |
| Misce <b>ll</b> aneous             | 1,835   |         |           | 1,000   | 2,290   | 2,450   | 2,622   | 2,805   | 3,001   | 3,212   | 3,436   | 3,436   |  |  |
| Conferences & Training             | 460     | 103     | 1,500     | 2,000   | 1,717   | 1,838   | 1,966   | 2,104   | 2,251   | 2,409   | 2,577   | 2,577   |  |  |
| Cost of issuance of bonds          | 12,919  | 19,465  | 24,757    |         |         |         |         |         |         |         |         |         |  |  |
| Fiscal Agent Fees                  | 1,189   |         | 800       | 856     | 916     | 980     | 1,049   | 1,122   | 1,201   | 1,285   | 1,375   | 1,376   |  |  |
| Other                              |         |         |           |         |         |         |         |         |         |         |         |         |  |  |
| Total Other Services and Charges   | 210,224 | 234,799 | 363,136   | 345,189 | 236,916 | 129,848 | 138,324 | 147,383 | 157,059 | 167,404 | 178,458 | 178,505 |  |  |
| Total Operating and Other Expenses | 455,133 | 559,789 | 636,871   | 681,430 | 638,312 | 544,313 | 566,535 | 617,653 | 596,122 | 623,085 | 680,918 | 680,965 |  |  |

### Financial Plans WATER FUND

### Financial Plans WATER FUND





\$2.0

\$1.0

\$0.0

2016 Actua

2017

2018

2019

2020

2021

■ Source ■ Use

2022

2023

2024

2025

2026

Estimated year end cash balances are estimated to increase over the next five years and then will be spent down on debt service and capital projects.

The source and use of funds includes depreciation and capital contributions. The difference between the annual source and use of funds is the change in net assets of the fund. The difference comes from the collection of development fees (source of funds) for payment of debt service on outstanding bonds (liability of the fund) and collection of revenue for build-out of the system.

### **SANITARY SEWER FUND**

#### **Fund Description**

The Sanitary Sewer Fund is used to account for the operating and capital improvement costs of the sanitary sewer utility system.

#### Background

The Sanitary Sewer Fund is in sound financial condition. Future financial performance will be impacted by the timing of future development of land and the timing of receipt of development fees (trunk line availability charges and connection charges) that will support infrastructure costs and receipt of charges for service for usage of the system.

#### **Source of Funds**

There are two major source of funds: 1) collection of charges for service fees (base fee and volume usage fees) and 2) development fees collected at time of platting and time of connection to the system. Revenue from charges for service fees will increase as the number of customers increases and the volume of water sold increases. Future development of land through platting will result in increased revenue from water availability and connection charges.

The financial plan assumes no change in the City's existing rate structure and assumes a rate increase of 1.0% annually beginning in year 2018 and then 2.0% annually beginning in 2024.

Interest income is earned on cash balance is recorded as revenue. The investment earnings rate is estimated to be 0.5% for future years.

Special assessments levied for sanitary sewer infrastructure improvements is recorded as revenue in the Sanitary Sewer Fund.

#### **Use of Funds**

The use of funds is to pay for the operation of the sanitary sewer system, interest and fiscal expense on debt, depreciation, and authorized transfers to other funds that may occur from time to time. Principal payments on bonds supported by the Water Fund result in a reduction of liability for the Fund. Operating expense line item details can be found in **Table J-3** on page 33.

#### Transfers

The financial plan does not anticipate any future transfers in or out of funds from the Sanitary Sewer Fund to other city funds. Presently the City does not charge the utility funds for General Fund overhead but does directly charge the fund for administrative staff time.

### **Balance Sheet Items**

The financial plan includes estimated assets and liabilities for, this includes estimated annual year-end cash balance. **Table J-2** on page 32 provides a detailed summary on estimated change in cash year by year.

### Financial Plans SANITARY SEWER FUND

#### Table J-1 City of Lake Elmo, MN

Sanitary Sewer Fund

Pro Forma

|  | Act         | ctual Projected |            |            |             |             |             |             |             |             |             |             |
|--|-------------|-----------------|------------|------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
|  | 2015        | 2016            | 2017       | 2018       | 2019        | 2020        | 2021        | 2022        | 2023        | 2024        | 2025        | 2026        |
| Source of Funds                        |             |                 |            |            |             |             |             |             |             |             |             |             |
| Charges for service fees               | 65.147      | 108.517         | 151.566    | 247.599    | 339.840     | 431.478     | 517.097     | 598.256     | 683.642     | 762.462     | 838.330     | 896.880     |
| Special assessments                    |             | 20,931          | 80.149     | 77,874     | 141,799     | 139,525     | 137,250     | 311,509     | 391.081     | 426.922     | 424,647     | 422,372     |
| Intergovernmental                      |             | 142             | ,          |            | ,           | ,           |             |             | ,           |             | ,           | ,,          |
| Investment income                      | 9.928       | 14.584          | 13.033     | 18.577     | 18.545      | 22.594      | 27.402      | 18.085      | 18.883      | 19.431      | 21.536      | 19.163      |
| Contributions and donations            | -,          | ,               |            | /          | ,           |             |             |             |             | ,           | ,           |             |
| Sewer availability charge              | 1.394.920   | 803.000         | 997.050    | 908.700    | 932,550     | 1.012.050   | 841.050     | 659,100     | 535.050     | 403.500     | 336.000     | 78.000      |
| Sewer connection fee                   | 63.000      | 383,500         | 373.500    | 345,500    | 339,500     | 327.000     | 300.000     | 283,500     | 236.500     | 216.500     | 152,000     | 10.000      |
| Rents/leases                           |             | ,               | /          |            | ,           | ,           |             |             |             |             | ,           |             |
| Miscellaneous                          |             |                 | _          | _          | -           | _           | _           | _           | _           | _           | -           | _           |
| Sale of capital assets                 |             |                 |            |            |             |             |             |             |             |             |             |             |
| Transfer in from other funds           | 94.845      |                 |            |            |             |             |             |             |             |             |             |             |
| Capital contributions                  | ,           | 20.931          |            |            |             |             |             |             |             |             |             |             |
| Total Source of Funds                  | 1.627.840   | 1.351.605       | 1.615.297  | 1.598.250  | 1,772,234   | 1.932.646   | 1.822.798   | 1.870.449   | 1.865.156   | 1.828.815   | 1,772,512   | 1.426.416   |
| Use of Friends                         | _,,         | _, , ,          | _, , ,     | _,,        | _,,         | _,,         | _,,         | _,,         | _,          | _,          | _, _, _, _  | _,,         |
| Use of Funds                           | 102 1 42    | 120 475         | 241 576    | 275 000    | 225 020     | 200 202     | 460 205     | 570.202     | 674 205     | 706 705     | 020 404     | 1 002 102   |
| Operating and other expense            | 102,143     | 139,475         | 241,576    | 275,000    | 325,839     | 388,292     | 469,295     | 578,382     | 674,295     | /86,/05     | 929,484     | 1,003,183   |
| Interest and fiscal expense            | 106,499     | 108,910         | 124,318    | 195,324    | 208,454     | 194,716     | 183,791     | 209,390     | 208,655     | 207,318     | 188,664     | 1/1,326     |
| Depreciation                           | 42,224      | 132,265         | 208,461    | 231,211    | 232,461     | 232,461     | 298,336     | 311,086     | 322,961     | 322,961     | 340,461     | 345,461     |
| Table out to other funds               | 241,044     | 102,678         | 574.256    | 701 525    | 766 75 4    | 015 470     | 051 400     | 1 000 050   | 1 205 011   | 1 210 005   | 1 450 610   | 1 510 071   |
| Total Use of Funds                     | 491,910     | 483,328         | 574,356    | /01,535    | /66,/54     | 815,470     | 951,423     | 1,098,858   | 1,205,911   | 1,316,985   | 1,458,610   | 1,519,971   |
| Change in net assets                   | 1,135,930   | 868,277         | 1,040,941  | 896,715    | 1,005,480   | 1,117,176   | 871,375     | 771,591     | 659,245     | 511,830     | 313,903     | (93,555)    |
| Prior period adjustment                | (32,828)    |                 |            |            |             |             |             |             |             |             |             |             |
| Net Position, End of Year              | 4,702,651   | 5,570,929       | 6,611,870  | 7,508,585  | 8,514,065   | 9,631,241   | 10,502,617  | 11,274,208  | 11,933,453  | 12,445,282  | 12,759,185  | 12,665,630  |
|  |             |                 |            |            |             |             |             |             |             |             |             |             |
| Assets                                 |             |                 |            |            |             |             |             |             |             |             |             |             |
| Cash and investments                   | 850,198     | 2,606,516       | 3,715,343  | 3,708,929  | 4,518,780   | 5,480,327   | 3,616,948   | 3,776,535   | 3,886,152   | 4,307,102   | 3,832,626   | 3,445,692   |
| Cash and investments escrow            | -           |                 |            |            |             |             |             |             |             |             |             |             |
| Due from other funds                   | 54,305      | 54,305          |            |            |             |             |             |             |             |             |             |             |
| Special assessments receivable         | 1,401,674   | 1,131,468       | 607,808    | 1,382,148  | 1,290,239   | 1,198,329   | 2,206,420   | 2,569,510   | 2,872,100   | 2,675,941   | 2,479,781   | 2,283,622   |
| Other assets                           | 299,395     | 42,240          | 42,240     | 42,240     | 42,240      | 42,240      | 42,240      | 42,240      | 42,240      | 42,240      | 42,240      | 42,240      |
| Capital assets                         | 6,416,054   | 6,954,644       | 10,002,503 | 10,912,503 | 10,962,503  | 10,962,503  | 13,597,503  | 14,107,503  | 14,582,503  | 14,582,503  | 15,282,503  | 15,482,503  |
| Less accumulated depreciation          | (249,448)   | (381,713)       | (590,174)  | (821,386)  | (1,053,847) | (1,286,309) | (1,584,645) | (1,895,732) | (2,218,693) | (2,541,655) | (2,882,116) | (3,227,578) |
| Deferred outflows of resources         |             | 16,581          |            |            |             |             |             |             |             |             |             |             |
| Total Assets and Deferred Outflows     | 8,772,178   | 10,424,041      | 13,777,719 | 15,224,434 | 15,759,914  | 16,397,090  | 17,878,466  | 18,600,057  | 19,164,302  | 19,066,131  | 18,755,034  | 18,026,479  |
| Liabilities                            |             |                 |            |            |             |             |             |             |             |             |             |             |
| Due to other governments               |             | 145,493         |            |            |             |             |             |             |             |             |             |             |
| Unearned revenue                       |             | ,               |            |            |             |             |             |             |             |             |             |             |
| Net Unamortized Prem/Discount          | 19.769      | 35,429          | 35,429     | 35.429     | 35.429      | 35.429      | 35,429      | 35,429      | 35.429      | 35.429      | 35.429      | 35,429      |
| Bonds payable                          | 3 845 000   | 4 505 000       | 6 970 000  | 7 520 000  | 7 050 000   | 6 570 000   | 7 180 000   | 7 1 30 000  | 7 035 000   | 6 4 25 000  | 5 800 000   | 5 165 000   |
| Accounts payable / Other               | 204 758     | 160,420         | 160 420    | 160 420    | 160 420     | 160.420     | 160 420     | 160 420     | 160 420     | 160 420     | 160 420     | 160 420     |
| Deferred inflows of resources          | 20 1,7 50   | 6,770           | 200,120    | 200, 120   | 200, 120    | 230, 120    | 200,120     | 200, 120    | 200, 120    | 200, 120    | 200, 120    | 200, 120    |
| Total Liabilities and Deferred Inflows | 4,069,527   | 4,853,112       | 7,165,849  | 7,715,849  | 7,245,849   | 6,765,849   | 7,375,849   | 7,325,849   | 7,230,849   | 6,620,849   | 5,995,849   | 5,360,849   |
| Total Liabilities and Net Assets       | 8.772.178   | 10.424.041      | 13,777,719 | 15,224,434 | 15,759,914  | 16.397.090  | 17.878.466  | 18.600.057  | 19.164.302  | 19.066.131  | 18,755,034  | 18.026.479  |
|  | 1 0,,,2,170 | 10, 12 1,041    | 10,777,710 | 10,221,107 | 20,7 00,014 | 20,357,050  | 17,070,100  | 10,000,007  | 13,101,302  | 13,000,131  | 34          | 10,020,775  |
|  |             |                 |            |            |             |             |             |             |             |             | 31          |             |

## **Financial Plans** SANITARY SEWER FUND

## Financial Plans SANITARY SEWER FUND

Table J-2 City of Lake Elmo, MN

#### Sanitary Sewer Fund Year-End Cash Balance

|  | Actual    |           | Projected   |           |           |           |             |           |           |           |           |             |  |
|--|-----------|-----------|-------------|-----------|-----------|-----------|-------------|-----------|-----------|-----------|-----------|-------------|--|
|  | 2015      | 2016      | 2017        | 2018      | 2019      | 2020      | 2021        | 2022      | 2023      | 2024      | 2025      | 2026        |  |
| Beginning Cash                                   | 60,592    | 850,198   | 2,606,515   | 3,715,342 | 3,708,928 | 4,518,779 | 5,480,327   | 3,616,948 | 3,776,535 | 3,886,151 | 4,307,102 | 3,832,626   |  |
| Plus operating revenues                          | 75,075    | 165,105   | 244,747     | 344,050   | 500,184   | 593,596   | 681,748     | 927,849   | 1,093,606 | 1,208,815 | 1,284,512 | 1,338,416   |  |
| Plus development revenues                        | 1,457,920 | 1,186,500 | 1,370,550   | 1,254,200 | 1,272,050 | 1,339,050 | 1,141,050   | 942,600   | 771,550   | 620,000   | 488,000   | 88,000      |  |
| Plus bond proceeds                               | 280,000   | 860,000   | 2,685,000   | 825,000   |           |           | 1,100,000   | 510,000   | 475,000   |           |           |             |  |
| Less acquisition of capital assets               | (586,922) | (538,590) | (3,047,859) | (910,000) | (50,000)  | 0         | (2,635,000) | (510,000) | (475,000) | 0         | (700,000) | (200,000)   |  |
| Less principal on debt                           | (150,000) | (200,000) | (220,000)   | (275,000) | (470,000) | (480,000) | (490,000)   | (560,000) | (570,000) | (610,000) | (625,000) | (635,000)   |  |
| Less interest on debt                            | (105,177) | (108,910) | (124,318)   | (195,324) | (208,454) | (194,716) | (183,791)   | (209,390) | (208,655) | (207,318) | (188,664) | (171,326)   |  |
| Less operating and other costs                   | (102,143) | (139,475) | (241,576)   | (275,000) | (325,839) | (388,292) | (469,295)   | (578,382) | (674,295) | (786,705) | (929,484) | (1,003,183) |  |
| Plus transfers in                                | 94,845    | -         | -           | -         | -         | -         | -           | -         | -         | -         | -         | -           |  |
| Less transfers out                               | (241,044) | (102,678) | -           | -         | -         | -         | -           | -         | -         | -         | -         | -           |  |
| Incr/decr in other assets and liabilities        | 67,052    | 634,365   | 442,283     | (774,340) | 91,910    | 91,910    | (1,008,090) | (363,090) | (302,590) | 196,160   | 196,160   | 196,160     |  |
| Change in cash                                   | 789,606   | 1,756,317 | 1,108,827   | (6,414)   | 809,851   | 961,548   | (1,863,379) | 159,587   | 109,616   | 420,951   | (474,476) | (386,934)   |  |
| Ending cash                                      | 850,198   | 2,606,515 | 3,715,342   | 3,708,928 | 4,518,779 | 5,480,327 | 3,616,948   | 3,776,535 | 3,886,151 | 4,307,102 | 3,832,626 | 3,445,692   |  |
|  |           |           |             |           |           |           |             |           |           |           |           |             |  |
| Ending Cash Balance by Purpose                   |           |           |             |           |           |           |             |           |           |           |           |             |  |
| Cash for next year planned capital               |           | 321,000   | 85,000      | 50,000    | -         | 1,535,000 | -           | -         | -         | 700,000   | 200,000   | 200,000     |  |
| Cash for next year debt service                  | 308,910   | 344,318   | 470,324     | 678,454   | 674,716   | 673,791   | 769,390     | 778,655   | 817,318   | 813,664   | 806,326   | 803,756     |  |
| Restricted WAC                                   | 471,551   | 1,820,409 | 3,022,518   | 2,817,555 | 3,649,917 | 3,036,888 | 2,558,367   | 2,660,733 | 2,675,481 | 2,328,696 | 2,324,708 | 1,907,999   |  |
| Unrestricted cash                                | 69,738    | 120,788   | 137,500     | 162,920   | 194,146   | 234,648   | 289,191     | 337,147   | 393,353   | 464,742   | 501,592   | 533,936     |  |
| Total Ending Cash                                | 850,198   | 2,606,515 | 3,715,342   | 3,708,928 | 4,518,779 | 5,480,327 | 3,616,948   | 3,776,535 | 3,886,151 | 4,307,102 | 3,832,626 | 3,445,692   |  |
|  |           |           |             |           |           |           |             |           |           |           |           |             |  |
| Unrestricted cash as % of operating expenditures | 50.0%     | 50.0%     | 50.0%       | 50.0%     | 50.0%     | 50.0%     | 50.0%       | 50.0%     | 50.0%     | 50.0%     | 50.0%     | 50.0%       |  |

Notes:

1. The 2016 cash balance includes \$321,000 of unspent bond proceeds that is estimated to be spent in 2017. The Plan includes future bond issuance to fund project costs to be special assessed to benefiting property. All other

capital improvement costs to be paid from cash estimated to be available in the Sanitary Sewer Fund.

2. City policy guidelines provide that the City maintain unrestricted cash equal to 50% of operating expenditures (not including depreciation).

#### Table J-3

City of Lake Elmo, MN

#### Sanitary Sewer Fund

Operating and Other Expenses (Not Including Depreciation)

|                                    | Act     | ual     | Projected |         |         |         |         |         |         |         |         |           |
|------------------------------------|---------|---------|-----------|---------|---------|---------|---------|---------|---------|---------|---------|-----------|
|                                    | 2015    | 2016    | 2017      | 2018    | 2019    | 2020    | 2021    | 2022    | 2023    | 2024    | 2025    | 2026      |
| Personnel Services                 |         |         |           |         |         |         |         |         |         |         |         |           |
| Full-time Salaries                 | 37,161  | 41,198  | 59,793    | 66,934  | 83,272  | 84,938  | 86,636  | 104,304 | 106,390 | 108,518 | 127,599 | 127,599   |
| PERA Contributions                 | 3,453   | 4,270   | 4,350     | 4,711   | 6,037   | 6,158   | 6,281   | 7,562   | 7,713   | 7,868   | 9,251   | 9,251     |
| FICA Contributions                 | 2,254   | 1,987   | 3,652     | 4,094   | 5,163   | 5,266   | 5,371   | 6,467   | 6,596   | 6,728   | 7,911   | 7,911     |
| Medicare Contributions             | 527     | 464     | 865       | 969     | 1,207   | 1,232   | 1,256   | 1,512   | 1,543   | 1,574   | 1,850   | 1,850     |
| Health\Dental Insurance            | 6,217   | 6,832   | 10,345    | 10,997  | 16,654  | 16,988  | 17,327  | 20,861  | 21,278  | 21,704  | 25,520  | 25,520    |
| Unemployment Benefits              | -       | -       | 546       | 342     | -       | -       | -       | -       | -       | -       | -       | -         |
| Workers Compensation               | 1,663   | 989     | 3,032     | 3,278   | 3,331   | 3,398   | 3,465   | 4,172   | 4,256   | 4,341   | 5,104   | 5,104     |
| Total Personnel Services           | 51,275  | 55,740  | 82,583    | 91,325  | 115,664 | 117,980 | 120,336 | 144,878 | 147,776 | 150,733 | 177,235 | 177,235   |
| Supplies                           |         |         |           |         |         |         |         |         |         |         |         |           |
| Utility System Maint Supplies      | 726     | 5,653   | 1,200     | 4,000   | 1,742   | 2,300   | 3,036   | 4,007   | 5,290   | 6,983   | 9,217   | 9,217     |
| Other                              |         |         |           | 2,600   |         |         |         |         |         |         |         |           |
| Small Tools & Minor Equipment      | 200     | 2,860   | 2,000     | 4,500   | 2,000   | 2,000   | 2,000   | 2,004   | 2,645   | 3,491   | 4,609   | 4,609     |
| Total Supplies                     | 926     | 8,513   | 3,200     | 11,100  | 3,742   | 4,300   | 5,036   | 6,011   | 7,935   | 10,474  | 13,826  | 13,826    |
| Other Services and Charges         |         |         |           |         |         |         |         |         |         |         |         |           |
| Engineering Services               | 14,921  | 26,037  | 30,000    | 20,000  | 21,632  | 22,497  | 23,397  | 24,333  | 25,306  | 26,319  | 27,371  | 27,372    |
| Eng Svs Sewer Syst Master Planning | -       | -       | -         | -       | -       | -       | -       | -       | -       | -       | -       | -         |
| Contract Services                  | 3,085   | 8,059   | 23,000    | 21,400  | 19,480  | 11,500  | 15,180  | 20,037  | 26,449  | 34,913  | 46,085  | 46,085    |
| Telephone                          | 992     | 1,008   | 1,000     | 1,500   | 2,614   | 3,450   | 4,554   | 6,011   | 7,935   | 10,474  | 13,826  | 13,826    |
| Mileage                            | -       |         |           |         | 174     | 230     | 304     | 401     | 529     | 698     | 922     | 922       |
| Software Support                   | 4,069   | 4,591   | 18,479    | 33,533  | 6,242   | 6,367   | 6,495   | 6,624   | 6,757   | 6,892   | 7,030   | 7,030     |
| Postage                            |         |         |           | 1,175   | 2,047   | 2,702   | 3,567   | 4,709   | 6,216   | 8,205   | 10,830  | 10,830    |
| Insurance                          | 185     | 581     | 1,000     | 2,000   | 3,485   | 4,600   | 6,072   | 8,015   | 10,580  | 13,965  | 18,434  | 18,434    |
| Electric Utility                   | 4,621   | 5,125   | 5,000     | 5,500   | 8,712   | 11,500  | 15,180  | 20,037  | 26,449  | 34,913  | 46,085  | 46,085    |
| Sewer Utility - Met Council        | 17,592  | 16,621  | 44,514    | 78,767  | 135,799 | 195,226 | 259,005 | 324,222 | 391,389 | 467,045 | 539,041 | 612,715   |
| Repairs\Maint Imp Not Bldgs        | 1,131   | 1,391   | 30,000    | 1,200   | 2,091   | 2,760   | 3,643   | 4,809   | 6,348   | 8,379   | 11,060  | 11,060    |
| Miscellaneous Expenses             | -       |         |           | 4,500   | 523     | 690     | 911     | 1,202   | 1,587   | 2,095   | 2,765   | 2,765     |
| Conferences & Training             | 23      | 80      | 2,800     | 2,000   | 2,614   | 3,450   | 4,554   | 6,011   | 7,935   | 10,474  | 13,826  | 13,826    |
| Other                              | (630)   |         | -         | 1,000   | 1,020   | 1,040   | 1,061   | 1,082   | 1,104   | 1,126   | 1,149   | 1,172     |
| Cost of issuance of bonds          | 3,953   | 5,191   |           |         |         |         |         |         |         |         |         |           |
| Total Other Services and Charges   | 49,942  | 68,684  | 155,793   | 172,575 | 206,433 | 266,012 | 343,923 | 427,493 | 518,584 | 625,498 | 738,423 | 812,122   |
| Total Operating and Other Expenses | 102,143 | 132,937 | 241,576   | 275,000 | 325,839 | 388,292 | 469,295 | 578,382 | 674,295 | 786,705 | 929,484 | 1,003,183 |
|                                    |         | -       |           |         |         |         |         |         |         |         | 33      |           |

## **Financial Plans** SANITARY SEWER FUND

### Financial Plans SANITARY SEWER FUND





#### Chart 10 City of Lake Elmo, MN Sanitary Sewer Fund Difference Between Source and Use of Funds (Change in Net Assets)



Estimated year end cash balance is estimated to increase between years 2016 and 2020 due to development.

The actual year-end cash balance will be impacted by changes in planned capital spending. As projects are implemented, beyond what is included in the CIP, cash balance may be lower than what is estimated in this report.

The source and use of funds includes depreciation and capital contributions. The difference between the annual source and use of funds is the change in net assets. The difference comes from the collection of development fees (source of funds) for payment of debt service on outstanding bonds (liability of the fund) and collection of revenue for build-out of the system.

### **STORM WATER FUND**

#### **Fund Description**

The Storm Water Fund is used to account for the operating and capital improvement costs of the storm water utility system.

#### Background

The Storm Water Fund is in sound financial condition. Future financial performance will be impacted by the timing of future development of land in the City. Future development will increase the demands on the storm water utility infrastructure and provide opportunity for increased revenue to support the infrastructure and operation of the system.

#### **Source of Funds**

There is one major source of fund, the collection of a fixed annual charge for service fee. The City does not charge an availability fee for the storm water utility system. Build out of the system has been paid as part of the developer's project costs.

The annual fee, presently at \$50.00, is assumed to increase by \$5.00 per year beginning in 2018 and then by \$10.00 per year beginning in 2021. An increase is needed in order to maintain cash balance. Beginning in 2017, the City will begin paying debt service on bonds issued in 2016.

Some cities choose to manage storm water utility fees through financing certain capital improvements with tax levy, the City will have the ability in the future to consider what costs, if any, of the storm water utility should be spread over the cities entire tax base.

Interest income is earned on the cash balance and record-

ed as revenue. The investment earnings rate is estimated to be 0.5% for future years.

Special assessments levied and recorded as revenue to the Storm Water Fund relate to unpaid utility bills and are not related to project costs.

#### **Use of Funds**

The use of funds is to pay for the operation of the storm water system, interest and fiscal expense on debt, depreciation, and authorized transfers to other funds that may occur from time to time. Principal payments on bonds supported by the Storm Water Fund result in a reduction of liability for the Fund. Operating expense line item details can be found in **Table K-3** on page 38.

### Transfers

The financial plan does not anticipate any future transfers in or out of funds from the Storm Water Fund to other city funds. Presently the City does not charge the utility funds for General Fund overhead but does directly charge the fund for administrative staff time.

#### **Balance Sheet Items**

The financial plan includes estimated assets and liabilities for, this includes estimated annual year-end cash balance. **Table K-2** on page 37 provides a detailed summary on estimated change in cash year by year.

### Financial Plans STORM WATER FUND

#### Table K-1

City of Lake Elmo, MN

Storm Water Fund

Pro Forma

|  | Acti      | ual       | Projected |           |           |   |           |   |            |           |           |             |
|--|-----------|-----------|-----------|-----------|-----------|---|-----------|---|------------|-----------|-----------|-------------|
|  | 2015      | 2016      | 2017      | 2018      | 2019      | 2020                                    | 2021      | 2022                                    | 2023       | 2024      | 2025      | 2026        |
| Source of Funds                        |           |           |           |           |           |   |           |   |            |           |           |             |
| Charges for service fees               | 219,127   | 185,858   | 239,146   | 283,587   | 337,303   | 395,676                                 | 493,086   | 593,171                                 | 700,025    | 806,681   | 912,626   | 1,017,285   |
| Special assessments                    |           |           | -         | -         | -         | -                                       | -         | -                                       | -          | -         | -         | -           |
| Intergovernmental                      |           | 81        |           |           |           |   |           | 60,000                                  |            |           |           |             |
| Investment income                      | 2,844     | 15,852    | 9,727     | 3,828     | 3,383     | 3,150                                   | 2,574     | 1,961                                   | 1,706      | 1,934     | 2,620     | 3,654       |
| Contributions and donations            |           |           |           |           |           |   |           |   |            |           |           |             |
| Miscellaneous (Review Fee Revenue)     | 10,125    | 27,375    | 27,923    | 28,481    | 29,051    | 29,632                                  | 30,224    | 30,829                                  | 31,445     | 32,074    | 32,716    | 33,370      |
| Sale of capital assets                 |           |           |           |           |           |   |           |   |            |           |           |             |
| Transfer in from other funds           | 132,201   |           |           |           |           |   |           |   |            |           |           |             |
| Total Source of Funds                  | 364,297   | 229,166   | 276,795   | 315,895   | 369,737   | 428,457                                 | 525,884   | 685,961                                 | 733,176    | 840,690   | 947,961   | 1,054,309   |
| Use of Funds                           |           |           |           |           |           |   |           |   |            |           |           |             |
| Operating and other expense            | 87,573    | 106,293   | 145,545   | 181,514   | 181,941   | 192,213                                 | 203,298   | 234,430                                 | 247,743    | 262,109   | 297,953   | 297,953     |
| Interest and fiscal expense            | -         | 28,047    | 62,171    | 58,294    | 54,500    | 91,350                                  | 125,167   | 112,650                                 | 104,700    | 96,550    | 88,150    | 79,500      |
| Depreciation                           | 15,963    | 15,962    | 52,033    | 52,033    | 82,033    | 114,908                                 | 114,908   | 116,408                                 | 116,408    | 116,408   | 116,408   | 116,408     |
| Transfer out to other funds            |           | -         |           |           |           |   |           |   |            |           |           |             |
| Total Use of Funds                     | 103,536   | 150,302   | 259,749   | 291,840   | 318,473   | 398,471                                 | 443,372   | 463,487                                 | 468,850    | 475,066   | 502,510   | 493,860     |
|  |           |           |           |           |           |   |           |   |            |           |           |             |
| Change in net assets                   | 260,761   | 78,864    | 17,047    | 24,055    | 51,264    | 29,987                                  | 82,512    | 222,474                                 | 264,325    | 365,624   | 445,451   | 560,448     |
| Prior period adjustment                | (20,717)  |           |           |           |           |   |           |   |            |           |           |             |
| Net Position, End of Year              | 1,335,572 | 1,414,436 | 1,431,483 | 1,455,538 | 1,506,801 | 1,536,788                               | 1,619,300 | 1,841,774                               | 2,106,099  | 2,471,723 | 2,917,174 | 3,477,622   |
|  |           |           |           |           |           |   |           |   |            |           |           |             |
| Assots                                 |           |           |           |           |           |   |           |   |            |           |           |             |
| Cash and investments                   | 116 885   | 1 945 366 | 765 568   | 676 656   | 629 952   | 51/1 8/16                               | 392 266   | 3/1 1/7                                 | 386 880    | 523 011   | 730 770   | 1 047 626   |
| Cash and investments escrow            |           | 1,545,500 | 705,500   | 070,050   | 025,552   | 514,040                                 | 552,200   | 541,147                                 | 500,000    | 525,511   | 750,770   | 1,047,020   |
| Due from other funds                   | 23 915    | 23 915    |           |           |           |   |           |   |            |           |           |             |
| Special assessments receivable         | 16 904    | 14 431    | _         | _         | _         | _                                       | _         | _                                       | _          | _         | _         | _           |
| Other assets                           | 244,488   | 221.944   | 221.944   | 221.944   | 221.944   | 221.944                                 | 221,944   | 221.944                                 | 221.944    | 221.944   | 221.944   | 221,944     |
| Capital assets                         | 743,538   | 2.224.788 | 3.667.571 | 3.667.571 | 4.867.571 | 6.182.571                               | 6.182.571 | 6.242.571                               | 6.242.571  | 6.242.571 | 6.242.571 | 6.242.571   |
| Less accumulated depreciation          | (102,450) | (118.413) | (170.446) | (222,478) | (304.511) | (419.418)                               | (534,326) | (650,733)                               | (767.141)  | (883,549) | (999,956) | (1.116.364) |
| Deferred outflows of resources         | (/        | 9,698     | (,        | (,,       | ()        | (                                       | ()        | ()                                      | (****)=*=) | ()        | (         | (_,,        |
| Total Assets and Deferred Outflows     | 1,373,280 | 4,321,729 | 4,484,638 | 4,343,693 | 5,414,956 | 6,499,943                               | 6,262,455 | 6,154,929                               | 6,084,254  | 6,104,878 | 6,195,329 | 6,395,777   |
| Liabilition                            |           |           |           |           |           |   |           |   |            |           |           |             |
| Due to other funds                     |           |           |           |           |           |   |           |   |            |           |           |             |
|  |           |           |           |           |           |   |           |   |            |           |           |             |
| Net Unamortized Prem/Discount          |           | 53 817    | 48 817    | 43 817    | 38 817    | 33 817                                  | 28 817    | 23 817                                  | 18 817     | 13 817    | 8 817     | 3 817       |
| Bonds payable                          | _         | 2 770 000 | 2 925 000 | 2 765 000 | 3 790 000 | 4 850 000                               | 4 535 000 | 4 210 000                               | 3 880 000  | 3 540 000 | 3 190 000 | 2 835 000   |
| Accounts payable / Other               | 37 708    | 79 338    | 79 338    | 79 338    | 79 338    | 79 338                                  | 79 338    | 79 3 38                                 | 79 3 38    | 79 338    | 79 338    | 79 338      |
| Deferred inflows of resources          | 57,700    | 4 1 3 8   | 15,550    | 15,550    | 15,550    | 15,550                                  | 75,550    | 15,550                                  | 75,550     | 15,550    | 15,550    | 75,550      |
| Total Liabilities and Deferred Inflows | 37 708    | 2,907 293 | 3.053 155 | 2,888155  | 3,908 155 | 4,963 155                               | 4,643 155 | 4,313 155                               | 3,978 155  | 3.633 155 | 3,278 155 | 2,918 155   |
|  | 5,,, 50   | _,        | 5,055,155 | _,000,100 |           | .,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, |           | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, | 5,5,6,155  | 0,000,100 | 0,2,0,200 | 2,510,155   |
| Total Liabilities and Net Assets       | 1,373,280 | 4,321,729 | 4,484,638 | 4,343,693 | 5,414,956 | 6,499,943                               | 6,262,455 | 6,154,929                               | 6,084,254  | 6,104,878 | 6,195,329 | 6,395,777   |
|  |           |           |           |           |           |   |           |   |            |           | 36        |             |

## Financial Plans STORM WATER FUND

#### Table K-2 City of Lake Elmo, MN Storm Water Fund Year-End Cash Balance Actua Projected 2015 2017 2019 2023 2024 2025 2026 2016 2018 2020 2022 312,746 Beginning Cash 446,885 1,945,366 765,568 676,656 629,952 514,846 392,266 341,147 386,880 523,911 730,770 232,096 Plus revenues 229,166 276,795 315,895 369,737 428,457 525,884 685,961 733,176 840,690 947,961 1,054,309 2,770,000 Plus bond proceeds 155,000 1,200,000 1,300,000 -Less acquisition of capital assets (132,201) (1,481,250) (1,442,783) -(1,200,000) (1,315,000)-(60.000) ----Less principal on debt --(160,000)(175,000) (240,000) (315,000) (325,000) (330,000)(340,000) (350,000)(355,000)-Less interest on debt (28,047) (62,171) (58,294) (54,500) (91,350) (125,167) (112,650) (104,700)(96,550) (88,150) (79,500) (181,941) (203,298) (247,743) Less operating and other costs (87,573) (106,293) (145,545) (181,514) (192,213) (234,430) (262,109) (297,953) (297,953) Plus transfers in 132,201 -----------Less transfers out ------..... -..... ---Incr/decr in other assets and liabilities (10,384) 114,905 38,906 (5,000) (5,000) (5,000) (5,000) (5,000) (5,000) (5,000) (5,000) (5,000) Change in cash 134,139 1,498,481 (1, 179, 798)(88,912) (46,704) (115,106) (122,580) 45,733 137,031 316,856 (51, 119)206,859 Ending cash 446,885 1,945,366 765,568 676,656 629,952 514,846 392,266 341,147 386,880 523,911 730,770 1,047,626 Ending Cash Balance by Purpose Cash for next year planned capital 1,288,750 --15,000 -------218,294 229,500 331,350 440,167 437,650 434,700 436,550 438,150 434,500 435,800 Cash for next year debt service 28,047 62,171 Unrestricted cash 418,838 594,445 547,274 447,156 283,602 74,680 (45,384) (93,553) (49,670) 85,761 296,270 611,826 446,885 1,945,366 765,568 676,656 629,952 514,846 392,266 523,911 730,770 **Total Ending Cash** 341,147 386,880 1,047,626 Unrestricted cash as % of operating 394% 408% 302% 246% 148% 37% -19% -38% -19% 29% 99% 205% expenditures

Notes:

1. The cash balance at year end 2016 includes an estimated \$1,288,750 of unspent bond proceeeds that is estimated to be spent in 2017.

2. City policy guidelines provide that the City maintain unrestricted cash equal to 50% of operating expenditures (not including depreciation).

Financial Plans

| Storm Water Fund                        |               |         |         |         |         |         |         |         |         |         |         |         |
|---|---------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| Operating and Other Expenses (Not Inclu | Iding Depreci | ation)  |         |         |         |         | Drei    | o ato d |         |         |         |         |
|   | 2015          | 2016    | 2017    | 2018    | 2019    | 2020    | 2021    | 2022    | 2023    | 2024    | 2025    | 2026    |
| Personnel Services                      |               |         |         |         |         |         |         |         |         |         |         |         |
| Full-time Salaries                      | 23,599        | 20,591  | 31,437  | 34,752  | 51,109  | 52,132  | 53,174  | 68,034  | 69,394  | 70,782  | 86,837  | 86,837  |
| PERA Contributions                      | 2,179         | 2,408   | 2,354   | 2,602   | 3,705   | 3,780   | 3,855   | 4,932   | 5,031   | 5,132   | 6,296   | 6,296   |
| FICA Contributions                      | 1,378         | 1,129   | 1,922   | 2,125   | 3,169   | 3,232   | 3,297   | 4,218   | 4,302   | 4,388   | 5,384   | 5,384   |
| Medicare Contributions                  | 322           | 264     | 455     | 503     | 741     | 756     | 771     | 986     | 1,006   | 1,026   | 1,259   | 1,259   |
| Health\Dental Insurance                 | 8,209         | 7,531   | 6,887   | 6,526   | 10,222  | 10,426  | 10,635  | 13,607  | 13,879  | 14,156  | 17,367  | 17,367  |
| Unemployment Benefits                   | -             | -       | 546     | 342     | 2       | 3       | 4       | 5       | 6       | 7       | 8       | 8       |
| Other                                   |               | (1,675) |         |         |         |         |         |         |         |         |         |         |
| Workers Compensation                    | 221           | -       | 1,290   | 1,364   | 2,044   | 2,085   | 2,127   | 2,721   | 2,776   | 2,831   | 3,473   | 3,473   |
| Total Personnel Services                | 35,908        | 30,248  | 44,891  | 48,214  | 70,993  | 72,414  | 73,863  | 94,504  | 96,395  | 98,323  | 120,624 | 120,624 |
| Supplies                                |               |         |         |         |         |         |         |         |         |         |         |         |
| Office Supplies                         | 2,172         | 3,972   | 500     | 800     | 594     | 648     | 706     | 769     | 839     | 914     | 996     | 996     |
| Utility System Maint Supplies           | 551           | -       | 750     |         | 1,188   | 1,295   | 1,412   | 1,539   | 1,677   | 1,828   | 1,993   | 1,993   |
| Sma <b>ll</b> Tools & Minor Equipment   | 200           | -       |         | 1,000   | 1,188   | 1,295   | 1,412   | 1,539   | 1,677   | 1,828   | 1,993   | 1,993   |
| Other Equipment                         | -             | 2,300   | 750     | 3,800   | 3,800   | 3,800   | 3,800   | 3,800   | 3,800   | 3,800   | 3,800   | 3,800   |
| Total Supplies                          | 2,923         | 6,272   | 2,000   | 5,600   | 6,770   | 7,038   | 7,329   | 7,647   | 7,993   | 8,370   | 8,781   | 8,781   |
| Other Services and Charges              |               |         |         |         |         |         |         |         |         |         |         |         |
| Comprehensive Planning                  | -             |         | -       | -       | -       | -       | -       | -       | -       | -       | -       | -       |
| Engineering Services                    | 20,332        | 11,827  | 20,000  | 20,000  | 23,762  | 25,901  | 28,232  | 30,772  | 33,542  | 36,561  | 39,851  | 39,851  |
| Eng Svcs SW Master Planning             | -             | -       | -       | -       | -       | -       | -       | -       | -       | -       | -       | -       |
| Contract Services                       | 10,590        | 2,400   | 19,000  | 17,200  | 11,881  | 12,950  | 14,116  | 15,386  | 16,771  | 18,280  | 19,926  | 19,926  |
| Software Support                        | 3,617         | 4,067   | 15,140  | 15,500  | 8,739   | 8,914   | 9,092   | 9,274   | 9,460   | 9,649   | 9,842   | 9,842   |
| Postage                                 | 1,500         | 1,800   | 1,700   | 2,000   | 1,954   | 2,130   | 2,322   | 2,531   | 2,759   | 3,007   | 3,278   | 3,278   |
| Insurance                               |               |         | 750     | 1,500   | 1,782   | 1,943   | 2,117   | 2,308   | 2,516   | 2,742   | 2,989   | 2,989   |
| Street Sweeping                         | 10,438        | 10,318  | 18,000  | 25,000  | 23,762  | 25,901  | 28,232  | 30,772  | 33,542  | 36,561  | 39,851  | 39,851  |
| Repairs/Maint Not Bldg                  | -             | 1,368   | 2,000   | 3,000   | 3,564   | 3,885   | 4,235   | 4,616   | 5,031   | 5,484   | 5,978   | 5,978   |
| Miscellaneous Expenses                  | -             |         |         | 1,000   | 2,000   | 2,000   | 2,000   | 2,000   | 2,000   | 2,000   | 2,000   | 2,000   |
| Conferences & Training                  | 2,265         | 2,500   | 1,000   | 2,500   | 2,970   | 3,238   | 3,529   | 3,847   | 4,193   | 4,570   | 4,981   | 4,981   |
| Improvements Other Than Bldgs           | -             |         | 20,000  | 40,000  | 23,762  | 25,901  | 28,232  | 30,772  | 33,542  | 36,561  | 39,851  | 39,851  |
| Vehicles                                | -             | -       | -       | -       | -       | -       | -       | -       | -       | -       | -       | -       |
| Cost of issuance of bonds               |               | 16,718  | 1,064   | -       | -       | -       | -       | -       | -       | -       | -       | -       |
| Other/adjustments                       |               | 18,775  |         |         |         |         |         |         |         |         |         |         |
| Total Other Services and Charges        | 48,742        | 69,773  | 98,654  | 127,700 | 104,177 | 112,762 | 122,106 | 132,279 | 143,355 | 155,415 | 168,547 | 168,547 |
| Total Operating and Other Expenses      | 87,573        | 106,293 | 145,545 | 181,514 | 181,941 | 192,213 | 203,298 | 234,430 | 247,743 | 262,109 | 297,953 | 297,953 |

## Table K-3

City of Lake Elmo, MN

### Financial Plans STORM WATER FUND





Chart 12 City of Lake Elmo, MN Storm Water Fund



Estimated year end cash balance is estimated to decline due to the increase in debt service expense. Cash balances are expected to recover due to the estimated increase in the annual storm water fee.

The actual year-end cash balance will be impacted by changes in planned capital spending. As projects are implemented, beyond what is included in the CIP, cash balances may be lower than what is estimated in this report.

The source and use of funds includes depreciation. The difference between the annual source and use of funds is the change in net assets. The difference comes from the collection of charges and payment of debt service on outstanding bonds (liability of the fund).

## Appendix

#### APPENDIX A

City of Lake Elmo, MN Example Quarterly Utility Fees Payable by Property Types

|                                  | Current | Projected |        |        |        |        |        |        |        |  |  |  |  |
|----------------------------------|---------|-----------|--------|--------|--------|--------|--------|--------|--------|--|--|--|--|
|                                  | 2017    | 2018      | 2019   | 2020   | 2021   | 2022   | 2023   | 2024   | 2025   |  |  |  |  |
|                                  |         |           |        |        |        |        |        |        |        |  |  |  |  |
| Residential Customer             |         |           |        |        |        |        |        |        |        |  |  |  |  |
| Gallons of water per month       | 8,000   | 8,000     | 8,000  | 8,000  | 8,000  | 8,000  | 8,000  | 8,000  | 8,000  |  |  |  |  |
| Water Bill                       | \$36    | \$37      | \$38   | \$39   | \$41   | \$42   | \$43   | \$44   | \$46   |  |  |  |  |
| Sanitary Sewer Bill              | \$116   | \$117     | \$118  | \$119  | \$120  | \$121  | \$123  | \$125  | \$128  |  |  |  |  |
| Storm Sewer Bill $^1$            | \$13    | \$14      | \$15   | \$16   | \$19   | \$21   | \$24   | \$26   | \$29   |  |  |  |  |
| Total                            | \$164   | \$167     | \$171  | \$175  | \$179  | \$184  | \$189  | \$196  | \$202  |  |  |  |  |
|                                  |         |           |        |        |        |        |        |        |        |  |  |  |  |
| Commercial Customer              |         |           |        |        |        |        |        |        |        |  |  |  |  |
| Gallons of water per quarter     | 50,000  | 50,000    | 50,000 | 50,000 | 50,000 | 50,000 | 50,000 | 50,000 | 50,000 |  |  |  |  |
| Water Bill                       | \$196   | \$202     | \$208  | \$214  | \$221  | \$227  | \$234  | \$241  | \$248  |  |  |  |  |
| Sanitary Sewer Bill              | \$225   | \$227     | \$230  | \$232  | \$234  | \$236  | \$239  | \$244  | \$248  |  |  |  |  |
| Storm Sewer Bill <sup>1, 2</sup> | \$39    | \$42      | \$46   | \$50   | \$58   | \$65   | \$73   | \$81   | \$89   |  |  |  |  |
| Total                            | \$459   | \$471     | \$484  | \$496  | \$512  | \$529  | \$546  | \$565  | \$585  |  |  |  |  |

Note:

1. City bills the storm sewer charge on an annual basis. For the purpose of this report it is shown on a quarterly basis.

2. Commercial property is billed at the equivalent of 3.08X of one residential equivalent unit (REU).

![](_page_47_Figure_0.jpeg)

### Appendix

The increase in cash is due to the collection of charges from development to pay for debt issued to finance capital improvement projects.

The CIP anticipates the issuance of additional debt in the future to pay for capital improvements. Chart 13 includes both existing and anticipated issuance of new debt.

The estimated future restricted cash balance for debt service as a percent of yearend debt outstanding will increase as cash increases from the collection of development fees. The cash collected will be used to pay future debt service.

![](_page_48_Picture_0.jpeg)

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